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**COMPENDIUM
ON
THE IMPLEMENTATION
OF
BACKWARD AREA SUB PLAN
IN
HIMACHAL PRADESH**



**POLICY ISSUES
AND
GUIDELINES**

PLANNING DEPARTMENT
BACKWARD AREA-DIVISION
SHIMLA-2

FOREWARD


District Planning is a kind of area based sub-state planning and arises from the need to supplement the national and state plans with a more detailed examination of the resources, problems and potentials of local areas so that investment programmes more specifically tailored to the particular needs of each district could be evolved and implemented. In other words, district planning implies evolving a developmental scenario at the district level consistent with the specific needs of the people, the growth potentials of the area and budgetary allocation available. Thus the concept of district planning assumes that the district is a sub-state decision making unit within the system of multi-level planning. It contrast to the national and State plans, the district plan would represent a district multisectoral package of area specific investment proposals and institutional arrangements suited in this context.

Decentralisation enables a better perception of the needs of local areas, makes better informed decision making possible, gives people a greater voice in decisions concerning their development and welfare, serves to achieve better coordination and integration among programmes, enables the felt needs of the people to be taken into account, ensures effective participation of the people, serves to build up a measure of self reliance by mobilising resources of the community in kind or money, making development self sustaining and enables better exploitation of local resources and growth potentials of the local area improving productivity and increasing production.

Since the Fourth-Five year plan, we have been in search of appropriate and viable alternative strategies for spatial development. After a careful analysis of the situation and experience gained through other decentralisation efforts, the State Government has evolved the concept of Backward Area Sub Plan for mitigation of micro- regional disparities in development. This compilation puts together briefly the genesis, evolution and operationalisation of this concept which was refined over time and introduced during 1995-96.

This compendium has been prepared with complete details of all policy decisions taken, ever since we lauched planning process in Himachal Pradesh and various steps initiated by the Government over Five year plan periods for the development of Backward Pocket/areas. I hope all implementing agancies in the district would find it handy.

The Deputy Commissioners in the districts and other implementing departments based at the district level would find this compendium useful and may keep all decision of the Govt. in consideration while implementing scheme/project funds under Backward Area Sub Plan.


Adviser (Planning) 12/6/98.
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CHAPTER-I

IMPLEMENTATION OF BACKWARD AREA SUB PLAN IN HIMACHAL PRADESH

1. INTRODUCTION

With the advent of economic planning in India, high priority was attached to the development of backward areas. Successive five year plans have stressed the need for reducing regional imbalances so as to achieve the long term objective of a balanced development of the country/States.

1.2. With this end in view, several steps have been taken both by the central and State Governments and a number of committees and working groups were set up to suggest measures to accelerate the pace of development of the backward areas.

1.3. In any strategy aiming at the development of backward areas, specific areas/regions which are proposed to developed should first be identified. There should also be certain principles to guide the selection of the area/pockets and these criteria should be as objective as possible.

1.4. At the time of formulating the Fourth Five Year Plan 1969-74, Planning Commission appointed a study group to suggest criteria for identifying backward areas. This working group set up for the identification of backward areas is widely known as Pande-Working Group. This group recommended finally 20-30 districts in twelve States as industrially backward districts. Working group recommended criteria to be applied in aggregate for the purpose of industrially backward States and Union Territories. Some of the basic indicators were total per capita income per capita income from industry and mining; per capita annual consumption of electricity; Length of surfaced roads etc. This group felt that about 20-30 districts would qualify for special incentives during Fourth Five Year Plan which included Himachal Pradesh also. Further on some additional guidelines were framed for the identification of the industrially backward districts to qualify for concessional finances.

Criteria Of Backward Areas By A Study Group Of
Planning Commission:-

1.5. The Study Group of the Planning Commission listed out the following criteria for identification of backward areas:-

1. Total population and density of population ;
2. Number of workers engaged in agriculture including agricultural labourers as percentage of total worker ;
3. Cultivable area per agricultural worker;
4. Net area sown per agricultural workers;
5. Percentage of area sown more than once to net sown area;
6. Percentage of gross irrigated area to net sown area;
7. Per capita (rural population) gross value of agricultural output;
8. Establishments (manufacturing and repair) using electricity;(a)Total (b) Household (c) Non-household;
9. Number of workers per lakh of population employed in registered factories;
10. Mileage of surfaced roads; (a) per 100 Square miles (b) per lakh of population;
11. Number of commercial vehicles registered in a district.
12. Percentage of literate population :(a) Men (b) Women;
13. Percentage of school-going children:(a)boys(b) girls,in the age group of (i)6-11 years (ii) 11-14 years;
14. Number of seats per million population for technical training: (a)Craftsman (b) diploma level,and
15. Hospital beds per lakh of population.

1.6. While some States adopted these criteria in toto, other States adopted somewhat different criteria after making suitable allowance for peculiarity of local conditions. In Himachal Pradesh, the State Government went a step ahead by adopting the unit of identification upto panchayat level. In-depth analysis was done for each panchayat and accordingly backward panchayats were selected.

1.7

Whereas the national exercise in locating backward districts was finally operationalised to bring into focus industrial backwardness and industrially backward districts were identified, some efforts were independently taken on in the States to identify backward areas. Himachal Pradesh, after attainment of Statehood took a lead in this effort and notified backward areas for the first time in June, 1974. Since then, the process of identification of micro-regional disparities in development has continuously been refined and made more and more objective after each effort. Simultaneously, the strategies and efforts to mitigate the disparities have also been refined and Himachal Pradesh has a special Sub-Plan for Backward Areas now.

CHAPTER-II

BACKWARD AREA DEVELOPMENT IN HIMACHAL PRADESH

INTRODUCTORY

2.1 With a view to identify problems & potential of the hill areas of India, Himachal Pradesh Government took an early initiative and convened the first National seminar on problems & potential of the hill areas of India. This seminar was organised by the Government of Himachal Pradesh under the sponsorship of the All India Hill People Welfare Association at new Delhi on April 25-28, 1975. The former Chief Minister Himachal Pradesh, Dr. Y.S.Parmar, in his welcome address to the participants, underlined the commitment of the Himachal Pradesh Government towards identification of backward areas of the hill region as under:-

2.2 "This Seminar is directed not merely towards indentifying problems but primarily for highlighting the vast natural resources and potential of the hilly regions, in the inevitable search for ways and means as to how best and how quickly this potential can be exploited for the good of the nation as a whole, and to fulfil the aspirations of our backward people.

The process of development in a vast country like India is obviously very slow. However, in some areas it is even slower than in others. I might also add that in the hill areas of India this process is perhaps the slowest.

The hill regions in India as elsewhere in the world have certain peculiar features as a result of which many of the problems they face with regard to socio-economic development are exclusive to them as distinct from the plains.

In India unfortunately, this basic fact has not generally been taken into account by planners at the time of fixing priorities and of allocating funds. Surprisingly, even Indian economists and journalists have not given this aspect the kind of recognition it deserves".

2.3 In her inaugural address Smt. Indira Gandhi, the then Prime Minister of India, expressed concern about the need to place the hill areas in proper perspective. She informed the participants in the following words:-

"I have been urging the Planning Commission in the past to give special attention. The Commission started off by nominating a Member specially for the hill areas and he visited various hill states and that was the first time, probably, when the Planning Commission really thought seriously about specific problems. They soon discovered that no two hill areas were alike, that just as there was a difference in the needs of the plains and the hills, so were there large differences in the needs of the hill areas themselves. Now, I am not going into the details of this as to what can be done for each particular area since the Knowledgeable people present here have experience and it is better that they present their own case, which I am sure, they will do with far greater ability and enthusiasm, perhaps, than I

would be able to do. In 1965, a Committee of the National Development Council decided that special measures should be taken to accelerate the process of development in the hill areas. It identified various areas and also the type of work that should be done and after that, the concerned States were encouraged by the Centre to make larger investments, liberalising the pattern of Central assistance. But this was limited, it was not for all the hills, but it was for some parts only."

2.4 " In preparing the Draft Fifth Five Year Plan, the Planning Commission urged the State Governments to draw up separate integrated plans for their hill areas. The main strategy proposed was that since the hill areas differ in their resource endowments, problems and potentialities, they should be looked upon as distinct entities and no general purpose programmes or schemes should be thrust upon them".

Policy decision taken during 4th & 5th Five Year Plan Period

2.5 Himachal Pradesh Government remained concerned about the need to remove regional imbalances in terms of creation of infrastructural facilities in the Backward Areas. With this end in view, identification of certain areas as backward was taken up and efforts were made to identify certain areas being remote and inaccessible. Deputy Commissioners were requested to furnish list of such areas which remained neglected due to their inaccessibility and other difficult geographical and harsh conditions obtaining in these areas. Finally on the recommendation of the Deputy Commissioners, some areas were identified as backward in the nine districts of Himachal Pradesh:

BACKWARD AREAS IN HIMACHAL PRADESH(1974)

Name of District	Areas identified as backward
1. Chamba	(i) Bharmaur (ii) Pangi
2. Kangra	(i) Bara Bhangal (ii) Chhota Bhangal
3. Mandi	(i) Chohar Valley
4. Kullu	(i) Manali-Ujhi (ii) Outer-Seraj (Ani and Nirmand)
5. Shimla	(iii) Banjar Block (i) Dodra Kwar (ii) Pandrabis (iii) Chhaibis (iv) Kashapat (v) Chopal Tehsil (vi) Gram Panchayats:- Munish, Darkali, Taklech & Deothi
6. Sirmaur	(i) Trans-Giri Tract.
7. Kinnaur	(i) Kinnaur district.
8. Lahaul -Spiti	(i) Lahaul-Spiti district.
9. Solan	(i) Mangal Panchayat

2.6 As a result, regular notification was issued vide Planning Deptt. Notification No.1-21-71-PLAN -Vol.VI Dated 24th June 1974 (Notification at page 22 at annexure 2). These areas cover Bharmour and pangi of Chamba district, Kinnaur and Lahual-Spiti district besides some areas of Kullu, Shimla and Solan districts. At that time major criteria were as under:-

- (i) Remoteness
- (ii) Inaccessibility

2.7 Subsequently gram panchyat Deothi of 12/20 area of tehsil Rampur of Shimla district was also declared as backward through Notification No.1-21-71 -PLAN Vol.VI-dated 9th April, 1975 (Notification at page 23 at annexure 3).

2.8 Although no specific budget allocations were earmarked for these identified areas, yet the Government of Himachal Pradesh took a decision that specific attention for the schemes pertaining to some major departments was to be drawn for the development of the areas. These specific departments included:-

- (i) Construction of Roads,
- (ii) Agriculture, Horticulture development with facility for Irrigation,
- (iii) Proper development facilities under education, Health and Water Supply.

2.9 It was emphasised by the Government that out of total outlay provided for the above Heads of Development, 10% budget allocation will be earmarked for the development of these Backward Areas from the year commencing 1979-80. It was also decided that while earmarking 10% funds, the outlay meant for Tribal Sub Plan and the outlays which are non divisible will not be accounted for. Detailed instructions were issued to the executive agencies through notification at Annexure No. 5.

2.10 Subsequently detailed review of these norms and status of existing backwardness and suggestions/strategy for development of identified backward areas were done, and this was placed for the approval of the Council of Ministers.

POLICY PERSPECTIVE DURING SEVENTH FIVE YEAR PLAN (1985-90) FOR BACKWARD AREAS IN HIMACHAL PRADESH

2.11 One of the persistent snags of early decades of planned economic development in our country has been the emergence of inter as well as intra regional disparities. By and large, the macro and micro imbalances are easy to identify and it is also feasible to apply required correctives in the broader context. The most backward pockets of Himachal Pradesh have been receiving special attention through the tribal sub plan concept introduced with the beginning of the Fifth Five Year Plan. But these efforts could not be useful to such micro -pockets which did not have the requisite essential characteristics for being included in the sub plan programme. This left us with very small areas of extreme economic backwardness where the creation of basic developmental infrastructure had yet to be started.

2.12 The problem of regional disparities in development has to be tackled at different levels. Part of the solution lies in the development of agriculture in the less developed regions. However, it is a much wider problem and its resolution requires a close re-examination of the mechanism for channelling the flow of finance, policies on industrial location, the distribution of investments in irrigation and infrastructure and a host of other matters. It is essential that the regional dimension of development is dealt with as an integral part of the Plan.

2.13 The entire State can be grouped into three broad categories of economic regionalisation:-

(i) The tribal areas which include entire Kinnaur district, entire Lahaul-Spiti district and Pangi and Bharmour Tehsils of Chamba district.

(ii) Identified backward areas.

(iii) Areas other than item(i), (ii) above.

2.14 There were no specific norms prescribed in finalising the first ever list of backward areas notified in 1974 and the decision could more or less be construed as impressionistic or adhoc. To avoid any such adhocism in locating the inter-regional disparities in the levels of socio-economic development of various areas or sub-areas, the Government, after detailed thought and consideration and also taking into account the general recommendations of the Planning Commission in this behalf, decided to lay down some objective criteria for identification of backward areas in Himachal Pradesh.

2.15 The Government of Himachal Pradesh constituted a high powered committee of Secretaries to review the process for declaration of areas as backward, to review the status of existing backward areas vis-a-vis the new set of indicators, to identify the backward areas and to suggest a suitable development strategy for areas identified as such. This committee of Secretaries was set up vide Himachal Pradesh Government Notification No.Yojana(F) 5-1/79 dated 13th March, 1979 with the following constitution:-

1. Chief Secretary	..Chairman
2. Agriculture Production Commissioner	..Member
3. Secretary(PWD)	..Member
4. Secretary(Social Welfare)	..Member
5. Secretary(Planning)	..Member

2.16 After the constitution of the committee of secretaries, the Committee went into details of the existing norms of backwardness in the first instance. The committee held three meetings and invited information on various aspects covering its terms of reference. This committee then also had benefit of detailed consultation with the Secretaries committee along with a few special invitees who had detailed field knowledge of various areas in Himachal Pradesh.

2.17 The Secretaries committee made specific recommendation with regard to the norms and other allied details in the light of the terms of reference of the committee. These recommendations

were discussed at length in a meeting held on 3rd August, 1983 under the Chairmanship of Chief Minister in which the Planning Minister, Deputy Chairman, State Planning Board, Chief Secretary and other important Secretaries participated. In this meeting special recommendations were made with regard to the indicators/norms which were adopted for identification of new areas to be declared as backward. The recommendations were as under:-

2.18 The indicators /norms which are to be adopted for identification of new areas as backward as also to review the status of already notified backward areas along with their relative weightage are as under:-

INDICATORS

- | 1. <u>Remoteness and Inaccessibility</u> : | <u>Weightage</u> |
|--|------------------|
| (a) The geographical centres of the area under consideration should be at least 15 Km. away from the main motorable road. | 25 |
| 2. <u>Demographic Indicators</u> : | |
| (a) The percentage of Scheduled Caste/ Scheduled Tribe population in the area under consideration should be 25 or more. | 15 |
| (b) Average density of population per Sq. Km. should be 25 or less. | 5 |
| (c) Ninety percent of the total workers population in the area under consideration should be workers engaged in the primary occupation like Agriculture and Animal Husbandry, etc. | 5 |
| (d) The percentage of school going children in 6-14 years age-group in the area under consideration should not exceed 20 percent. | 10 |

3. Infrastructural Indicators :

- | | |
|--|----|
| (a) The percentage of scarcity villages with reference to drinking water should be 60 or more. | 10 |
| (b) The percentage of electrified villages to total should be 25 or less. | 8 |
| (c) The number of health institution in the area should not exceed one. | 8 |
| (d) The area under consideration should not be served by a bank branch as per RBI norms. | 5 |
| (e) There should be no veterinary institution in the area. | 5 |

4. Agricultural Indicators :

- | | |
|---|---|
| (a) The average holding size in the area under consideration should be one hectare or below. | 3 |
| (b) The percentage of cropped area under major cereals (Wheat, Maize and Rice) or remunerative cash crops like potato, apple, tea, etc. to the gross cropped area should not exceed 50 percent. | 1 |

Total : 100

2.19 With the help of these indicators, the identification process was designated to proceed as under :

(i) The scoring of indicators is done on an absolute basis and the qualifying score for declaring an area as backward was kept at 60 percent;

(ii) The status of notified backward areas from time to time is reviewed every five years. This would preferably correspond to the Five Year Plan so as to assess the level of development reached. Based on the review, the areas may be denotified;

(iii) The unit for declaration of an area as backward would be as compact as possible for administrative purposes and the smallest unit to be considered for this would be a panchayat circle.

(iv) The existing system of earmarking 10 percent of the outlay in Agriculture, Horticulture, Minor Irrigation, Education, Health and Water Supply be continued and that in addition such earmarking may be done for Animal Husbandry, Food and Supplies (for construction of minor godowns), Rural Electrification, and Village and Small Scale Industries

(v) The Planning Department will declare/denotify the backward areas in accordance with the above principles after obtaining approval of the Minister-in-charge;

(vi) As for inter-area allocation of earmarked outlays, this may be left to the departments who would make judicious inter-area allocations keeping in full view the needs of the area and potential for development in respective Sectors.

(vii) The outlays earmarked for backward areas will be exhibited in the budget under separate sub-heads like the outlays for special component plan, so as to make these outlays non-divertible.

(viii) The tribal area stand excluded from the list of backward areas since development is being fully taken care of through Tribal Sub-Plan

2.20 The above recommendations were placed before the Cabinet in the meeting held on 8th August, 1983 and the Cabinet approved these recommendations. The detailed information based on the above policy was called for all the Deputy Commissioners in Himachal Pradesh except Kinnaur, Lahual-Spiti districts and Pangi and Bharmour Sub-Divisions of Chamba district. The district-wise notifications regarding declaration of backward areas for all the concerned districts were then issued.

2.21 The State government also decided to allocate earmarked resources among various district in proportion to the number of Panchayats declared as backward in the State.

2.22 This was done to enable the concerned departments to do inter-district allocations for framing the budget proposals. This also eliminated the chances of disparities in budgeting the earmarked outlays as between different identified backward areas. The formula laid down for this purpose is indicated below :

1. Investment per Panchayat identified as backward = Total Earmarked outlay divided by Number of Panchayats declared as Backward
2. Total outlay earmarked for a district = Investment for Panchayat multiplied by number of Panchayats declared as backward in the District.

2.23. With regard to earmarking of 10 percent outlays in selected heads of development for backward areas, it was decided that 10 percent earmarking would be applicable to the works component. Such component would be arrived at by deducting from the total outlays for a particular head of development, the outlay earmarked for Tribal Sub-Plan and the expenditure likely to be incurred/budgetted for establishment.

2.24 For the development of backward areas in the Pradesh, we had been earmarking 10 percent of the outlay in Agriculture, Horticulture, Minor Irrigation, Education, Health and Water Supply according to our existing system till the end of 1983-84 and such earmarking was in the case of Animal Husbandry, Food & Supply (For construction of minor godowns) Forests, Roads & Bridges (Rural Roads), Rural Electrification and Village and Small Scale Industries from the year 1984-85. This carried on up

to the end of 1993-94. The level of earmarking was raised to 15% consequent upon a budget assurance by the Hon'ble Chief Minister.

2.25 During the year 1995-96, Government of Himachal Pradesh framed a comprehensive policy for backward areas keeping in view the experience gained and constraints observed. This policy was framed in consonance with the budget speech of Hon'ble Chief Minister. The important facets of the new policy are as follows:-

(a) The Backward Area Sub Plan will comprise of three categories viz:-

- a) Backward blocks (Such C D blocks as have more than 50% of panchyats identified as backward).
- b) Contiguous Pockets (Group of at least 5 contiguous panchyats identified as backward).
- c) Dispersed Panchayats

(b) Earmarking of the 15 percent of the sectoral outlays is to be done for the following sectors/heads of development:-

- a) Agriculture (Crop Husbandry)
- b) Horticulture (Crop Husbandry)
- c) Minor Irrigation
- d) Minor Godowns under Food & Civil Supplies
- e) Animal Husbandry
- f) Social Forestry under forestry
- g) Rural Electrification
- h) Village and Small Scale Industries
- i) Rural Roads under Roads & Bridges
- j) Primary Education
- k) General Education other than University Education
- l) Rural Health (Allopathy)
- m) Ayurveda
- n) Rural Water Supply

(c) In addition to the above sectoral earmarkings, 15 percent of each district's share for Local District Planning and Sectoral Decentralised Planning is also earmarked for the Backward Area Sub-Plan.

(d) Sectors covered under the beneficiaries oriented planning include Agriculture, Horticulture, Animal Husbandry, Village and Small Industries and incentive schemes under the Education sector.

(e) For grouping contiguous panchayats as backward areas, a group of at least five contiguous backward panchayats will constitute one pocket.

(f) The outlays earmarked for the Backward Area Sub Plan under various functional major heads, are budgeted Sector-wise under Demand No. 4 in accordance with the sectoral earmarkings.

(g) Deputy Commissioners have been declared as controlling officers for the allocations under this sub-plan.

(h) Generally the implementing agencies are the concerned line departments. However, in exceptional circumstances the District Level Planning, Development and Twenty Point Programme Review Committee may decide to assign implementation to other agencies, depending upon the exigency of a particular situation.

2.26 A total number of 487 Gram Panchayats out of 2922 Panchayats in the State have been declared as Backward Panchayats in Himachal Pradesh. District-wise break-up of these backward panchayats is as under :

District	Total No. of Panchayats	Total No. of Panchayats Declared as Backward
1. Bilaspur	130	13
2. Chamba	264	149
3. Hamirpur	209	13
4. Kangra	708	17
5. Kullu	181	72
6. Mandi	382	116
7. Shimla	316	72
8. Sirmaur	217	26
9. Solan	195	6
10. Una	217	3
11. Kinnaur	62	-
12. Lahaul & Spiti	41	-
Total :	2922	487

2.27 Vide Notification No PLF-F(BASP)1-1/95 dated 16th June, 1995 certain Backward Panchayats of various districts in H.P. have been restructured and notified backward panchayats into :

(a) Backward blocks (b) contiguous Area and (c) Dispersed panchayats in accordance with the new policy laid down by the Government as per the details given below :

A. Backward Blocks

Sr. No	Name of Distt.	Name of the development block declared as Backward Block
1.	2.	3.
1.	Chamba	1. Tissa 2. Salooni 3. Mehla
2.	Kullu	1. Ani 2. Nirmand
3.	Mandi	1. Darang 2. Seraj
4.	Shimla	1. Chhohara

B. Contiguous Backward Areas

Sr. No.	Name of the district	Development Blocks	Backward Panchayats forming a contiguous area.	Identification code
1.	2.	3.	4.	5.
1.	Bilaspur	Jhandutta	1. Dhani 2. Salwar 3. Papola 4. Jejwin 5. Kalol 6. Malraon 7. Sanoejra 8. Kuljiyar 9. Gharan 10. Daslehra (Gochar) 11. Kosarian 12. Badgaon	C ₁
2.	Kangra	Baijnath	1. Multhan 2. Kothi Kohar 3. Lubai 4. Sawad 5. Poling 6. Bara Gran 7. Bara Bhangal 8. Dharman	C ₂
3.	Mandi	Sadar	1. Kathiari 2. Shiva 3. Gharan 4. Segali 5. Navlai 6. Nagdhar 7. Daveri 8. Bandhi	C ₃

1.	2.	3.	4.	5.
		Chauntra	1. Tulah 2. Khaddar 3. Kolang 4. Kathon 5. Utpur 6. Daled 7. Ropari Kalehru 8. Upridhar	C ₄
		Dharampur	1. Kothuan 2. Beri Upper 3. Seoh 4. Saklana 5. Dhalara 6. Samour 7. Kamlah 8. Torkhola 9. Kun 10. Gaddidhar (Tanyar) 11. Garauroo	C ₅
		Karsog	1. Mashog 2. Presi 3. Kahnoo 4. Jaral 5. Kanda	C ₆
		Sundernagar	1. Dhaniara 2. Bei 3. Sojha 4. Balag 5. Bandli 6. Dhawal 7. Seri-Kothi 8. Batwara 9. Paura Kothi 10. Behli Dramat	C ₇
4. Shimla		Chopal	1. Majholi 2. Jokhar 3. Charoli 4. Baoah 5. Bhalu	C ₈
			1. Bohar 2. Jubli 3. Babat 4. Dharahadna 5. Tikri 6. Kiran	C ₉
		Rohru	1. Hanstari 2. Pujarli-III 3. Kadiyun 4. Kuthari 5. Khangtari	C ₁₀

1.	2.	3.	4.	5.
		Rampur	1. Darkali 2. Kashapat 3. Kinnu 4. Munish 5. Deothi 6. Dansa 7. Kuhal	C ₁₁
		Rampur	1. Koot 2. Chandi Branda 3. Phancha 4. Labana Sadana 5. Sarpara	C ₁₂
5.	Sirmour	Shillai Sangrah " Paonta " " " " "	1. Kota-Pab 2. Koti-Dhiman 3. Khud Drabal 4. Shikoli 5. Kanti Mashwa 6. Kodga 7. Kathwar 8. Haldwari 9. Bharog Baneri 10. Thontha Jakhal	C ₁₃
		Shilai Sangrah " " Shillai " Sangrah	1. Jarwa Juneli 2. Badol 3. Gehal 4. Bhallona 5. Sangna 6. Hallan 7. Naya Pijore 8. Satahan	C ₁₄
		Sangrah	1. Lana Chetta 2. Bhutli Manal 3. Ser Tandula 4. Samara 5. Kufer Kiayra 6. Bhajaund 7. Bharari	C ₁₅

C. Dispersed Backward Panchayats.

Sr. No.	Name of the district	Development Block	Dispersed Backward Panchayats
1.	2.	3.	4.
1.	Bilaspur	Jhandutta	1. Karloti
2.	Chamba	Chamba	1. Shillagharat 2. Jhullara 3. Sirh 4. Kalare 5. Sirgni 6. Chilbangli 7. Baluar 8. Kejindu 9. Ghamdoli 10. Paluir 11. Kuthed
		Bhattiyat	1. Maloonda 2. Khari 3. Gola 4. Kathola 5. Jalna 6. Morthu 7. Tikri 8. Bharun 9. Jandrog 10. Dareeara 11. Ballera 12. Benina 13. Kuddi 14. Padrotu 15. Taragarh 16. Mornu 17. Sarpara
3.	Hamirpur	Sujanpur	1. Ranger 2. Jandroo 3. Khanoli 4. Bherda
		Bijhrari	1. Samtana 2. Jajri 3. Raily 4. Sathwin 5. Tipper
		Nadaun	1. Kashmir
		Bhoranj	1. Mehal 2. Bhukkar 3. Amroh

1.	2.	3.	4.
4.	Kangra	Nurpur	1. Nana 2. Milkh 3. Hattidhar
		Lambagaon	1. Laharu 2. Kuhan
		Bhawarna	1. Kahanpat
		Dehra	1. Pihri
		Nagrota Bagwan	1. Jalot
		Baijnath	1. Dhandole
5.	Kullu	Naggar	1. Malana
		Banjar	1. Tung 2. Thatibir 3. Gadaparli 4. Nohanda 5. Gopalpur 6. Shangarh 7. Shanshar 8. Masiyar (Bathar)
		Kullu	1. Barshani 2. Dunkhrighar 3. Pini 4. Mangarh 5. Kashawari 6. Mashna 7. Bandrol 8. Phalan 9. Talpini 10. Zia
6.	Mandi	Sadar	1. Dhar 2. Chamyar 3. Sali
		Dharampur	1. Jogikhola (Pehrad) 2. Brang
		Karsog	1. Mehandi 2. Shoat 3. Gwalpur
		Sundernagar	1. Samon 2. Tihari
7.	Shimla	Chopal	1. Pauria 2. Manu
		Rampur	1. Tipper (Majholi) 2. Kuloda (Majoothi) 3. Khamadi

1.	2.	3.	4.
		Narkanda	1. Kothighat 2. Jadoon
		Theog	1. Mundu 2. Nahol 3. Deothi 4. Barog
		Mashobra	1. Himri 2. Dharogra 3. Bag 4. Chanaog 5. Nehera 6. Ogali
		Jubbal Kotkhai	1. Giltari 2. Jhalta
8.	Sirmour	Paonta	1. Palhori
9.	Solan	Kunihar	1. Mangal 2. Beral 3. Kuher
		Dharampur	1. Malka 2. Bansar 3. Pratha
10.	Una	Bangana	1. Sihana 2. Ameri Dhiraj 3. Platha

BACKWARD AREA PLANNING PROCESS IN OPERATION

2.28 The need for decentralised planning emerges from the limitations and weaknesses of centralised planning system. Glaring among them is the persistence of hiatus between people's and planners perception of the needs at grass root level. Besides there exists a wide chasm between perception and catering to the needs of local area and participation of the people in the process of planning. To remove these lacunae effective decentralisation of planning mechanism is an instrument providing a better coordination and integration of development programmes as well for effective mobilisation of resources at local level. This reduces the communication gap between people and planner and provides better informed decision making system and gives more power to people regarding development and welfare activities (Planning Commission, 1984) It is therefore, necessary to reconcile various criteria namely (i) Criterion of Functional sharing, (ii) Criteria of financial decentralisation, (iii) Criterion of administrative decentralisation (iv) Criterion of peoples participation, and (v) Criterion of iteration principle.

Since the 4th Five Year Plan we have been in search of appropriate and viable alternative strategies for development largely motivated by the concern that the development strategies pursued earlier did neither result in any ostensible benefits to the majority of the people below poverty line nor involved them activity in the development process, on the one hand, and also could not cater to the avowed objective of mitigating regional disparities.

The evolution of the Backward Area Sub Plan concept in Himachal Pradesh seeks to address the above issues in the decentralised perspective. Highlights of the operational strategy are summed up below:-

2.29 PROCESS TO BE FOLLOWED WHILE IMPLEMENTING BACKWARD AREA SUB PLAN

1. The actual process adopted by the Himachal Pradesh Govt. through various letters and all policy decisions have now been compiled and put together and stand issued to all the implementing departments, responsible for the execution of backward area sub plan.
2. After the identification of backward panchayats implementation of sub plan has now been taken up effectively from the beginning of Eighth Five Year Plan. In practice HP Govt. have initiated this step towards realistic decentralisation of planning process from the Annual Plan 1995-96. It has received tremendous response and also led to effective implementation of programmes for which priorities are locally articulated.

3. Planning deptt. was able to identify 14 important Heads of development on which specific earmarking of plan funds were made to all these backward pockets.
4. As would be evident through various letters issued to all the administrative secys./HODs and to the DCs (Annexures attached), Backward area sub plan is operational in 10 Districts of the State except tribal districts, which are being taken care of under separate tribal sub plan. Hence, Backward Area sub plan is restricted to the non-tribal areas 10 distt. of the State.
5. With the adoption of the current backward area sub plan concept, actual implementation started from 1995-96 at the distt. level through Deputy Commissioners.
6. About 15% of the total plan allocation in selected heads of development is earmarked under backward area sub plan.
7. In each districts there exists a District development and Planning and Development committee which has been given the mandate for formulation, implementation, Monitoring and review of the sub plan.
8. The district planning-cum-20-point programme development committee have been authorised to make departmental / inter-sectoral diversion of approved Budget from one sector to another sector (scheme), keeping in view the specific needs of the area for undertaking infrastructural development. Therefore, complete and absolute freedom has been given to the DPDC which can direct the concerned departments to include specific schemes in the backward panchayats and get such schemes executed through the locally available infrastructure.
9. Deputy Commissioners of the concerned districts have been declared controlling officers and made responsible for releases of the budget allocation in a time bound manner. To assist the DCs, the District Planning Cell is already in existence headed by Distt. Planning officer who is responsible for physical and financial monitoring of all schemes under execution.
10. To facilitate the quick execution of the schemes, concerned Deputy Commissioners of the districts have been authorised to accord administrative approval and expenditure sanction for all the schemes which hitherto rested with the concerned Administrative Secretaries / Heads of Departments, resulting in delay in speedy execution of the schemes. Thus absolute, decentralisation of powers have been made through this concept.

CHAPTER-III

BACKWARD AREA PLAN ALLOCATION DURING EIGHTH FIVE YEAR PLAN 1992-97

3.1 Outlay for Backward area sub plan during 8th five year plan was kept at 9839.29 lakh and the expenditure incurred in the backward area/ pockets has been of the order of Rs.15,200.02 lakh. From the year 1995-96, a slight modification was made in the process of budgeting of backward area sub plan by introducing single demand and entire allocation of Rs.3594.77lakh for the Annual Plan 1995-96 was kept under demand no.4 under the control of State Planning department.

3.2. For facilitating quick and timely utilisation of backward area sub plan earmarking, all Deputy Commissioners in the ten distts. Where backward area sub plan is in operation, were delegated powers for granting A/A- & E/S to various projects.

3.3. To ensure speedy execution of schemes falling under selected 14 Heads of development, complete freedom in regard to the selection of schemes rests with District Planning Development Committee (DPDC). In addition to this, all Deputy Commissioners have been assigned work for conducting physical and financial monitoring of each sector. For this purpose district planning cell has already been made fully operational which is entrusted the job of maintaining complete liaison with all district level Heads of offices concerned with the execution of backward area sub plan.

3.4. In the coming years, efforts would be made to frame backward area sub plan at the district level. Thus, absolute decentralisation of powers in matter of budget utilisation has been put in place in Himachal Pradesh for the Backward Area Sub Plan. For this purpose, detailed guidelines have been circulated to all Deputy Commissioners from time to time. Deputy Commissioners are expected to follow these instructions/guidelines in letter and spirit, so that commitment of the State Government towards strengthening of decentralisation of planning process could be implemented.

3.5. For the Ninth Plan(1997-2002) the proposed outlay is Rs. 27414.65 lakh. The sectoral and departmentwise details of the plan provisions under Backward Area Sub Plan is given in the Statement BA-I. These outlays are indicative and as the implementation of the Plan goes along, the actual sectoral investments will be determined entirely on the basis of local needs and priorities.

Ninth Five Year Plan (1997-2002) and Annual Plan (1997-98).
Head of Development/Scheme-wise Outlay and Expenditure

B.A-I

(Rs. in lakh)

Sr. No.	Major Head/Minor Head of Development	Eighth Plan (1992-97)		Annual Plan(1995-96)		Annual Plan(1996-97)		9th Plan (1997-2002)	Annual Plan 1997-98
		Approved	Outlay	Approved	Actual Exp.	Approved Outlay	Actual Exp.	Proposed Outlay	Approved Outlay
1.	2.	3.	4.	5.	6.	7.	8.	9.	
1.	Agriculture	680.00	187.50	187.50	187.50	192.00	192.00	1050.00	210.00
2.	Horticulture	373.50	126.00	126.00	126.00	147.45	147.45	990.00	162.00
3.	Animal Husbandry	228.00	127.60	127.60	127.60	190.20	190.20	1282.50	195.00
4.	Forestry	1380.00	262.50	172.50	172.50	157.50	157.50	1009.00	201.80
5.	<u>Minor Irrigation</u>								
	i) Irri. & Pub. Health	940.00	381.00	381.00	381.00	466.35	466.35	2630.00	526.25
	ii) Minor Irri.(RDD)	24.50	4.50	4.49	4.49	4.70	4.70	25.00	5.10
6.	Power	250.00	135.00	29.99	29.99	45.00	45.00	248.00	49.50
7.	Will & Small Ind.	475.00	152.25	152.25	152.25	167.85	167.85	1200.00	186.00
8.	Roads & bridges/Roads(BMS)	672.00	284.70	284.70	284.70	356.10	356.10	2888.00	671.10
9.	Food & supply (BMS)	402.50	127.35	3.75	3.75	10.05	10.05	67.15	11.00
10.	Primary Edn. (BMS)	493.25	270.00	270.00	270.00	435.97	435.97	2540.00	508.00
11.	Higher Edn.	1800.00	1005.00	836.25	836.25	1123.42	1123.42	6810.00	1333.35
12.	Health & Family Welfare. (BMS)	490.00	330.00	209.25	209.25	400.20	400.20	1428.00	165.00
13.	Ayurveda	249.00	101.25	101.25	101.25	144.75	144.75	1037.00	285.60
14.	Rural Water supply.	1324.04	660.45	705.47	705.47	793.50	793.50	4210.00	843.90

पिछड़ा क्षेत्र उप-योजना- संशोधित दिशा-निर्देश। 1997-98

हिमाचल प्रदेश देश में पहला राज्य है जिसने राज्य में विकास की दृष्टि से पिछड़े क्षेत्रों की पहचान करने के लिये व्यापक प्रक्रिया बनाई है और इसके विकास के लिए उप-योजना शुरू की है। अन्तर्देशीय असमानताओं की सामाजिक एवं आर्थिक दृष्टि से पहचान करने के लिए पंचायत को ईकाई माना गया है। पिछड़ा क्षेत्र उप-योजना के अन्तर्गत विभिन्न विकास शीर्षों के लिए कुल योजना परिव्यय का 15 प्रतिशत परिव्यय चिन्हांकित किया जाता है तथा चिन्हांकित परिव्यय को मांग संख्या : 4 में दर्शाया जाएगा। पि. क्षे. के चयनित विकास शीर्षों का विवरण निम्न है:-

1. कृषि तथा शुष्क खेती परियोजना
2. बागवानी
3. पशुपालन
4. सामाजिक वानिकी
5. लघु सिंचाई (सिंचाई एवं जन-स्वास्थ्य और ग्रामीण विकास)
6. ग्रामीण विद्युतीकरण
7. खाद्य एवं आपूर्ति (भण्डारण)
8. ग्रामीण सड़कें
9. लघु उद्योग
10. प्राथमिक शिक्षा
11. उच्च शिक्षा
12. ग्रामीण स्वास्थ्य
13. आयुर्वेद
14. ग्रामीण जल आपूर्ति

उपरोक्त विकास शीर्षों में चिन्हांकित परिव्ययों को जिलावार पि.क्षे. उप-योजना के लिए निर्धारित सैद्धान्तिक नीति अनुसार पूंजीगत क्षेत्रों के लिए आबंटन किया जाएगा, यह आबंटन विभिन्न पिछड़ी पंचायतों की श्रेणियों में पिछड़ी पंचायतों की कुल संख्या के आधार पर किया जाएगा। जिला स्तर पर इन चिन्हांकित परिव्ययों के लिए नियन्त्रण एवं समन्वय अधिकारी उपायुक्त होंगे तथा पिछड़ा क्षेत्र उप-योजना में भी स्कीमों की स्वीकृति के लिए वही प्रवृत्ति रहेगी जोकि सामान्य योजना स्कीमों के लिए लागू है। यह भी निर्णय लिया गया है कि पिछड़ा क्षेत्र उप-योजना के कार्यान्वयन के लिए जिला स्तर पर विभागीय एजेंसियां ही कार्य करेंगी, यदि किसी उपवाद की परिस्थिति में कार्यान्वयन का कार्यभार किसी दूसरी एजेंसी को दिया जाना आवश्यक प्रतीत हो तो ऐसी स्थिति में "जिला स्तरीय

योजना, विकास एवं 20 सूत्रीय समीक्षा समिति" द्वारा किया गया निर्णय मान्य होगा। जिला स्तरीय योजना, विकास एवं बीस सूत्रीय समीक्षा समितियों को अन्तर्विकास शीर्ष में पुर्नविनियोजन सम्बन्धी शक्ति भी प्रदान की गई है। पिछड़ा क्षेत्र उप-योजना के कार्यान्वयन में कुशलता लाने के लिए समय-2 पर विभिन्न दिशा-निर्देश जारी किए गए हैं जिनकी प्रतिलिपियां संकलित की गई हैं ताकि पिछड़ा क्षेत्र उप-योजना का जिला स्तर पर कार्यान्वयन सुचारु रूप से कुशलतापूर्वक किया जा सके।

Copy of notification no.1-21/71-Plan.Vol.VI dated 24th June 1974 by order Shri Surendra Kishore, Deputy Secretary (Planning) to the Govt. of H.P. and endst to All the members of the working group constituted for the formulation of area development programme in respect of Backward area in H.P./All Administrative Secretaries of H.P./All Heads of Departments in H.P./All Deputy Commissioners in H.P./ The Private Secretary to the Hon'ble Chief Minister / Ministers / Ministers of State/Chief Parliamentary Secretary and Parliamentary Secretary in H.P. regarding identifying certain areas in H.P. as backward.

In supersession of the office Orders issued from time to time identifying certain areas in Himachal Pradesh as backward, the Governor, Himachal Pradesh is pleased to identify the following areas in Himachal Pradesh being remote and inaccessible, as backward for their special development:-

Name of district.	Areas identified as backward
1. Chamba.	(i) Bharmaur. (ii) Pangi
2. Kangra.	(i) Bara Bhangal (ii) Chhota Bhangval
3. Mandi	(i) Chohar Valley
4. Kullu	(i) Manali Ujhi (ii) Outer Seraj (Ani and Nirmand)
5. Shimla	(iii) Banjar Block (i) Dodra Kwar (ii) Pandrabis (iii) Chhaibis (iv) Kashapat (v) Chopal Tehsil (vi) Gram Panchayats Munish, Darkali and Takleeh.
6. Sirmaur	(i) Trans-Giri-Tract.
7. Kinnaur.	(i), Kinnaur District.
8. Lahaul & Spiti	(i) Lahaul and Spiti District
9. Solan	(i) Mangal Panchayat area

Copy of Notification No. 1-21/71- plan-Vol.-vi dated 9th April, 1975 by order Sh. C.M. Chaturvedi, Commissioner-Cum- Secretaay (Planning) to the Government of Himachal Pradesh and endst. to All the members of working groups constituted for the formulation of Area Development Programme is respect of backward areas of the pradesh/All Administrative Secretaries of HP/ All Heads of Departments in H.P./All Deputy Commissioners in H.P./The private Secretaries to the Hon'ble Chief Minister/Minister of states/Chief Parliamentary secretary and Parliamentary Secretary in H.P.regarding identify the area of Gram Panchayat, Deothi of 12/20 area of Tehsil Rampur, Distt. Shimla (HP)

In Contiuation this Department Notification of even number dated the 24th June, 1974 identifying certain areas in Himachal Pradesh as backward, the Governor , Himachal Pradesh is further pleased to identify the area of Gram Panchayat Deothi of 12/20 area of Tehsil Rampur, Distriit Shimla, Himachal Pradesh, being remote and inaccessible, as backward.

Copy of the notification No.PLG.(10)-4/85-II, dated 2nd April 1978 by order Shri.M.K.KAW F.C.-Cum-Secretary(Planning)to the Govt.of H.P.© forwarded to Private Secretary of H.P./Private Secretary to Agriculture production Commissioner,H.P./Private Secretary to Secretary (Fin.&Plg.) H.P. / Private Secretary to Secretary (PW) HP regarding constitution of Committee for identification & development of backwards areas in H.P.

The Governor of Himachal Pradesh, is pleased to constitute a committee for recommending to the Government a policy for identification and development of backward areas in the state with the following composition:-

- | | |
|---|------------------|
| 1, Chief Secretary | Chairman |
| 2. Agriculture Production Commissioner. | Member |
| 3. Secretary(Fin.&Plg.) | Member |
| 4. Secretary(PW) | Member |
| 5. Director(Plg.) | Member Secretary |

2. The terms of reference of this committee will be as under:-

- a) The Committee will examine the existing set of norms for identification and declaration of backward areas and recommend suitable changes in the structure and weightage of the indicators/norms.
- b) The committee will go into the existing scheme of earmarking plan allocations for development of backward areas and recommend suitable changes in deciding the level of earmarking and sectoral coverage.
- c) The committee will suggest appropriate budgetary machanioms to ensure investment of earmarked provisions in the designated backward areas.
- d) The committee will examine to question of unit of declaration and make recommendation in this behalf.
- e) The committee will suggest an appropriate monitoring and review mechanism to ensure effective implementation of development plans in the designated areas.

3. The headquarters of the committee will be at Shimla but the committee may meet any where in the State if it deems necessary to do so.

4. The committee will submit its recommendations to the Government within two months.

Copy of the letter No.1-2/71-Plan(Vol.VII) dated 5-8-1978 from Secretary (Planning) to the Govt. of H.P. and addressed to (1) The Director of Agriculture/Horticulture/Health/Education of H.P. (2) The Chief Engineer (Pub. Health & Irr.) of H.P. (3) The Chief Engineer (B&R) HPPWD Shimla and Copy endorsed to All Deputy Commissioner in H.P./The Senior Research Officer/Research Officer H.P. State Planning Machinery, Shimla-2 /Assistant Plan/District Plan, Planning Deptt. Shimla-2 regarding Development of Backward Area.

I am directed to invite your attention to this Department's Notification No.1-21/72-Plan-Vol.VI, dated 24th June, 1974 wherein some areas of this Pradesh were declared as Backward for the purpose of Special development and to say that while declaring these areas as backward neither was any provision of special funds made nor was any special programme prepared for their development. This matter had been under the consideration of the Government for some time past and it has now been decided that due attention will be paid in the matter of undertaking programmes under the following heads of Development of the special development of these backward areas:-

- i) Road construction programme;
- ii) Agricultural and horticultural development (including irrigation facilities); and
- iii) Proper development facilities under Education Health and Water Supply.

2. It has also been decided that out of the total outlay provided for the above Heads of Development, 10% will be earmarked for the development of these backward areas from the year commencing from 1979-80. During the current year (1978-79) as much expenditure shall have also been incurred in these areas as is possible. While earmarking this 10% funds, the outlay meant for Tribal Sub-Plan and the out which are non-divisible will not be accounted for.

3. You are requested to give your personal attention in this matter. The receipt of this letter may kindly be acknowledged.

Copy of the memorandum for the council of ministers regarding Review of existing norms for Declaration of Backward Areas, Review of status of existing backward areas & suggesting a strategy for development of the identified Backward areas.

For to 1978 the identification of Backward Areas in Himachal Pradesh was done on the basis of the recommendations of Deputy Commissioners, generally taking in to consideration the remoteness and inaccessibility of the area concerned the following areas had been declared as backward in Himachal Pradesh in accordance with the recommendations of the Deputy Commissioners:-

Name of the District	Areas identified as Backward
1. Chamba	i) Bharmour ii) Pangi
2. Kangra	i) Bara Bhangal ii) Chhota Bhangal
3. Mandi	i) Chohar Vallley
4. Kullu	i) Manali Ujhi ii) Outer Seraj(Ani&Nirmand) iii) Banjar Block (Ani&Nirmand)
5. Shimla	i) Dodra Kowar ii) Pandrabis iii) Chhaibis iv) Kashapat v) Chopal Tehsil vi) Gram Panchayat Munish, Darkali Takech and Deothi.
6. Sirmur	i) Trans-Giri tract
7. Kinnaur	i) Kinnaur Distt.
8. Lahaul & Spiti	i) Lahaul & Spiti Distt.
9. Solan	i) Mangal and Berel Panchayat area.

2. There were no specific norms prescribed and the decisions could more or less i.e. construed as impressionistic or ad-hoc. To avoid any such adhocism in locating the inter or intra-regional disparities in the levels of socio-economic development of various areas or sub-areas, the Governemnt after detailed thought and consideration and also taking into account the general recommendations of the Planning Commission in this behalf laid down some objective criteria for identification of Backward Areas in Himachal Pradesh vide Notification No.PLG.FC(F)1.21/72/(VII) dated the 5th April,1978.

(A) REMOTENESS AND INACCESSIBILITY

- i) The distance from the nearest motor rail head to the entrance of the area should be 15 Kms.or more,
- ii) The density of motorable road length in the area should be 10 Kms.per 100 sq.Kms.
- iii) The distance on foot from the entrance to the heart of area should be 15 or more,
- iv) The area should be located at an altitude of 4,500 ft.or above.

(B) SOCIAL BACKWARDNESS

- v) The percentage of literacy should be 16 percent.
- vi) Percentage of school going children in 6-11 years age group should be 15 or less;
- vii) Percentage of school going children in 11-14 years age group should be 15 percent or less.
- viii) Number of houses having piped drinking water supply should be 15 percent or less.
- ix) Local devtas should give decisions in various matters.
- x) Per capita agricultural production should be one quintal or less.
- xi) Percentage of population in non-agricultural employment should be 15 percent or less.
- xiii) Number of industrial or commercial shops should be 5 or less;and
- xiv) Density of population per sq.km.should be 5 or less.

3. Apart from specifying the basic norms for identification of areas as backward, the State Government had also laid down in the aforesaid notification that only such areas shall qualify for being declared as backward which fulfil 60% percent of the above conditions and the unit of area for consideration shall be a " Gram Sabha" However no new areas were declared as backward after the above procedure was notified.

4. The Government of Himachal Pradesh constituted a High powered Committee of Secretaries to review the prevailing norms for declaration of areas as backward, to review the status of existing backward areas vis-a-vis the new set of indicators, to identify the backward areas and to suggest a suitable developmental strategy for areas identified as such. This Committee of asecretaries was set up vide Himachal Pradesh Government notification No.Yojna(F)5-1/79, dated 13th March, 1979 with the following constitution:-

- | | |
|---------------------------|------------------|
| 1. Chief Secretary | Chairman |
| 2, Agr.Production Commr. | Member |
| 3. Secretary(PWD) | Member |
| 4. Secretary(Social Wel.) | Member |
| 5. Secretary(Plg.) | Member Secretary |

5. After its constitution the committee went in to details about the existing norms of backwardness in the first instance.The committee held three meetings are invited information on various aspects covering its terms of reference.This committee when also had benefit of detailed consultation with the Secretaries Committee alongwith a few special invitees who had detailed field knowledge of various areas in Himachal Pradesh.

6. The Secretaries Committee made specific recommendation with regard to the norms and other allied details in the light of the terms of reference of the Committee. These recommendations have been discussed at length in a meeting held on 3/8/1983 under the Chairmanship of Chief Minister, in which the Planning Minister, the Dy.Chairman, State Planning Board, Chief Secretary and other important Secretaries participated. The final outcome with regard to the norms to be adopted for declaration of areas as backward and other related matters as decided in the meeting held on 3/8/83 are as under:-

The indicators/norms which are to be adopted for identification of new backward areas as also to review the status of already notified backward areas alongwith their relative weightage will be as under:-

INDICATORS

REMOTENESS AND INACCESSIBILITY

WEIGHTAGE

- | | | |
|----|---|----|
| a) | The geographical centre of the area under consideration should be at least 15 kms. away from the main motorable road. | 25 |
|----|---|----|

DEMOGRAPHIC INDICATORS.

- | | | |
|----|--|----|
| b) | The percentage of scheduled caste/ scheduled tribe population in the area under consideration should be 25 percent or more. | 15 |
| c) | Average density of population per sq km. should be 25 persons or less. | 5 |
| d) | Ninety percent of the total workers population in the areas under consideration should be workers engaged in the primary occupation like Agriculture and Animal Husbandry etc. | 5 |
| e) | The percentage of school going children in 6-14 years age group in the area under consideration should not exceed 20 percent. | 10 |

INFRASTRUCTURAL INDICATORS

- | | | |
|----|--|----|
| f) | The percentage of scarcity villages with reference to drinking water should be 60 or more. | 10 |
| g) | The percentage of electrified village to total should be 25 percent or less. | 8 |
| h) | The number of health institutions in the area should not exceed one. | 8 |

- i) The areas under consideration should not be served by a bank branch as per RBI norms., 5
- j) There should be no tererinary institution in the area. 5

AGRICULTURE INDICATORS

- k) The average holding size in the area under consideration should be one hectare or below. 3
- l) The percentage of cropped areas under major cereals(wheat, maize and rice)on remunerative cash crops like potato apple, tea etc. to the gross cropped area should not exceed 50. 1
-
- 100
- ii) The scoring of indicators should be done on a absolute basis and the qualifying score for declaring an areas as backward be kept at 60 percent.
- iii) The Status of notified backward areas from time to time should be reviewed every five years. This should preferably correspond to the five year plan so as to assess the level of development reached. Based on the review the areas may be denotified.
- IV) The unit for declaration of an area as backward should be as compact as possible for administrative purposes and the smallest unit to be considered for this should be a panchayat circle.
- v) The existing system of earmarking 20 percent of the outlays in agriculture, horticulture minor irrigation, education, health and water supply be continued and that in addition such earmarking may be done for animal husbandry, food and supplies be continued and that in addition such earmarking may be done for animal husbandry, food and supplies(for const. of minor Godowns) forests, Roads and bridges(rural roads) rural electrification, and village and small scale industries as well.
- vi) The planning Department will declare/denotify the babckward areas in accordance with the above principles after obtaining approval of the Minister-in-charge.
- vii) As for the inter area allocation of earmarked outlays, this may be left to the departments who would made judicious inter area allocations keeping in full view the needs of the area and potential for development in respective sectors.
- viii) The outlays earmarked for backward areas will be exhibited in the budget under seperatge sub-heads like the outlays for Special Component plan) so as to make these outlays non-divertible.

ix) The tribal areas may be excluded from the list of backward areas since then development is being fully taken care of through the Tribal sub-plan.

7. Permission of the Chief Minister to place the matter before the council of Ministers has been obtained.

POINT FOR CONSIDERATION

The Council of Ministers may kindly consider and approve the above principles for identification and development of backward areas as contained in para 6.

Copy of the notification No. Yojana(F)5-1/79 dated 13th March, 1979 by order of Secretary(Planning) to the Govt. of H.P. and endst. to All the private Secretaries of Ministers/Ministers of State/All Head of Departments in H.P. / All Deputy Commissioners in H.P./Controller Printing stationer/Public Relation officer HP/regarding constitution committee for identifying declaring backward areas.

राज्यपाल, हिमाचल प्रदेश सहर्ष निम्न समिति के गठन का आदेश देते हैं जोकि पिछड़े क्षेत्रों के चिन्हांकन तथा ऐसे चिन्हांकित क्षेत्रों के लिए उचित विकास कार्यक्रमों के निर्धारण के सम्बन्ध में सरकार को अपने प्रतिवेदन प्रस्तुत करेगी !

समिति का गठन	1 मुख्य सचिव हिमाचल प्रदेश	अध्यक्ष
	2 कृषि उत्पादन आयुक्त	सदस्य
	3 सचिव लोक निर्माण	सदस्य
	4 सचिव समाज कल्याण	सदस्य
	5 सचिव योजना	सदस्य सचिव

2 समिति का नाम पिछड़े क्षेत्रों के विकास व चिन्हांकन के लिए सचिवों की उच्च स्तरीय समिति होगा ।

समिति का कार्यक्षेत्र

3. समिति के मुख्य कार्य क्षेत्र निम्न होंगे ।

1. प्रदेश में पिछड़े क्षेत्रों के चिन्हांकन के लिए योजना विभाग हिमाचल प्रदेश सरकार द्वारा पूर्व निर्धारित सूचकों तथा मानकों की समीक्षा तथा उनके परिवर्तन इत्यादि अथवा संशोधनों के बारे में देश सरकार को अपने अभिस्ताव प्रस्तुत करना
2. समिति के औपचारिक गठन के पश्चात् एक वर्ष के समय में प्रदेश में पिछड़े क्षेत्रों का पूर्ण चिन्हांकन करना तथा वर्तमान घोषित पिछड़े क्षेत्रों की समीक्षा करना ।
3. पिछड़े क्षेत्रों के विकास के लिए चालू वर्तमान कार्यक्रमों की समीक्षा व उनमें संशोधनों के पश्चात् सरकार को प्रस्तुत करना
4. चिन्हांकित पिछड़े क्षेत्रों में आन्तरिक आर्थिक विषमताओं के संशोधन के लिए सरकार को प्रस्ताव प्रस्तुत करना तथा
5. पिछड़े क्षेत्रों के सर्वांगीण विकास के लिए क्षेत्रीय योजनाओं के निर्धारण करना
6. उपरिलिखित कार्यों के अतिरिक्त समिति जिन सम्बन्धित मामलों को आवश्यक समझे उन पर भी विचार विमर्श कर सकती है । समिति ऐसे मामलों पर भी अपने सुझाव सरकार को प्रस्तुत करेगी जोकि सरकार द्वारा समिति को पेश किए गए हों ।

7 समिति का मुख्यालय शिमला होगा तथा समिति अपनी बैठक देश में कहीं भी कर सकेगी ।

8 यदि समिति आवश्यक समझे तो अध्यक्ष की अनुमति के समय समय पर दो और सदस्य अपनी आयोजित बैठकों के लिए मनोनीत कर सकेगी । इन सदस्यों के अतिरिक्त सम्बन्धित जिलाधीश भी आंचलिक बैठकों में भाग लेंगे तथा समिति की सहायता करेंगे ।

Copy of the letter No.PLG.FC(F)3-5/84 dated 25th Feb,1984 From Commissioner cum-Secy.(Planning) H.P. Govt. to All the Administrative Secretaries H.P./All the Heads of Departments H.P.Govt./All the Managing Directors/Chairman of public sector undertaking in H.P. and copy endst to the Commissioner (SCS/STS) to the Govt.of H.P. & the Under Secretary(Budget)H.P.regarding Approved outlays for Annual Plan 1984-85.

In continuation of his office letter of even number dated the 17th January,1984 on the subject cited above wherein the earmarked outlays for Backward areas and Special Component Plan for Scheduled Castes were communicated to you, I am directed to state that the system of earmarking the outlays for Backward Areas and the Special Component Plan for Scheduled Castes would be as under:-

- (1) With regard to earmarking of 10 percent outlays Heads of Development for Backward Areas, it has been decided that 10 percent earmarking would be applicable to the works component. Such component would be arrived at by deducting from the total outlays for a particular Head of development the outlays earmarked for tribal Sub Plan incurred budgetted for establishment;
- (2) With regard to earmarking of outlays for special Component plan for Scheduled Castes, it has been decided that 10 percent outlay for the work Component only would be earmarked for Special Component plan for SCS ;and for arriving at outlay for the works component the following items would be deducted from the approved outlay for a particular Head of Development:-
 - a) Establishment Charges;
 - b) State Plan flows to Tribal Sub-Plan
 - c) Outlay earmarked for backward area as per decision No.1 above.

3. The above decisions are in supersession of the earlier system of earmarking the outlay and you are requested kindly to implement the above decisions while preparing your budget estimates for 1984-85. An illustrative example is enclosed for facilitating the departments to calculate the outlays earmarked for backward areas and the Special Component Plan for Scheduled Castes.

ILLUSTRATION

Suppose the total outlay for Road Sector is Rs.24.00 Crore. The State Plan flow to Tribal Sub-Plan is Rs.2.00 Crore. The establishment costs amount to Rs.4.00 Crore. Then the outlay to be earmarked for backward areas would be worked out as under:-

1. Total Outlay	Rs.	24.00	Crore
2. Less outlay for TSP& Establishment Cost	(-) Rs.	6.00	-do-
	Rs.	18.00	-do-
3. Outlay earmarked for Backward Areas	= 10 Percent of Rs..18.00 Crores= Rs. 1.80 Crores.		
4. Outlay earmarked for SCP for SCs.	= 10 Percent of (Rs. 18.00 Crores Rs. 1.80 Crores)		
	= 10 percent of (Rs. 16.20 Crores).		
	= 1.62 Crores.		

Similar principle would apply to all Heads of Development in which outlays are to be earmarked for backward areas and the Special Component Plan for SCs.

Copy of letter No. PLG-FC(F)3-28/86 dated: 1ST June, 1988 from Director (Planning) to the Govt. of H.P. and addressed to all Heads of Deptts. in H.P. and all the Deputy Commissioners in H.P. (Except Kinnaur/Lahaul & Spiti), (concerned with Backward Area Development Plan) with a copy enclosed to the P.S. to Chairman, D.P.D.C. of all districts (Except Kinnaur and Lahaul & Spiti) and P.S. F.C-cum-Secy.(Planning), H.P. Govt. regarding Backward Area Sub Plan for 1988-89-Implementation there of

While inviting a reference to this department's letter of even number dated the 26th May, 1988, I am directed to enclose the position of budgeted outlays for development of backward areas for various heads of development in Statements-I including the variations in budgeting, if any, and the district-wise formula allocation of the budgeted outlays in Statement-II for various heads of development except for rural water supply where the IPH department has done district-wise budgeting and the same figures have been reproduced. These, of course, are at considerable variance with the scheme of formula allocation.

2. In the Context of the above, the following tasks shall have to be performed to ensure effective implementation of the Backward Area Sub-Plan by various concerned agencies :-

(i) In case of shortfalls in budgeting against the earmarked outlays as brought out in Statements-I, the concerned heads of departments shall have to make it up by making internal savings and raising the level of actual investment to that of the earmarked outlays. Planning Department, will, within 25 days, but up the position of shortfalls to the Chief Minister and hence it is requested that immediate budgetary reviews may be undertaken by the Heads of Departments to ensure the above action and a report may kindly be sent so as to reach Planning Department by 20/6/1988, positively;

(ii) It has been observed that the budget communication's to the districts often fall short of their formula shares. This could be either due to physical locationing of the schemes or incomplete communication of budgets. It is hoped that district-wise communication of budgets has been accomplished for the current year. If not so, all the heads of departments are requested to do so within one week of the receipt of this letter and send a copy of the district-wise outlays to Planning Department also.

(iii) All the Deputy Commissioners are requested to ascertain through the district planning cells that the earmarked outlays for backward area stand communicated to various district level officers. They are also requested to convene a meeting immediately for this purpose and point-out the shortfalls to the Planning Department within 20 days of the receipt of this letter so that we can take up the matter with the concerned heads of departments.

(iv) The Deputy Commissioner are also requested to ensure that monitoring of the backward area sub-plan becomes an integral exercise in the D.P.D.C. meetings and the planning department may also be informed about convening such meetings to enable our participation, wherever felt necessary.

3. Kindly acknowledge the receipt of this communication.

Copy of letter No. PLG-FC(F)3-38/86 dated: 4th Feb., 1989 from Financial Commissioner-cum-Secretary to the Govt. of H.P. and addressed to all the Administrative Secretaries, Heads of Deptts. in H.P. and all the Deputy Commissioners in H.P. (Except Kinnaur/Lahaul & Spiti) regarding Backward Area Sub Plan for 1989-90 preparation of Plan Budget district-wise.

While inviting reference to this Department's letter of even number dated the 1st June, 1988, I am directed to say that the Planning Department while communicating the Plan allocation for preparation of plan budget also earmarks, funds for the development of Backward areas to be duly reflected in the Budget. It has been observed that the heads of departments do not make full provisions in the Budget for the development of delared backward areas. Also, the budget communications to the district fall short of their formula shares, i.e. the fall share of the district based on the number of Panchayats declared backward is not full provided for and conveyed to these districts.

2. To obviate the above problems and implement the policy of the State Government on the development of backward areas, the State Government has decided that from next financial year viz. 1989-90, the Planning Department will be responsible for not only ensuring full head-wise budgeting of the earmarked outlays, but will also be responsible for its district-wise allocation. The shelves of schemes to be implemented in the districts will be procured from the Deputy Commissioners based on inter district allocations and content of ongoing schemes. The Planning Department will also be the controlling Department for all outlays under Sub-Plan for Backward Areas.

3. To Operationalise this decision of the State Government, the following steps shall require to be undertaken by the concerned departments in the context of 1989-90 plan budget;

(i) The departments shall ensure full budgeting of the outlays earmarked for backward areas.

(ii) After the presentation of the budget, Planning Department shall conduct an exercise to verify full budgeting. In case there are any shortfalls, the same will be made good by slashing corresponding outlays from general programmes and decisions of this effect shall be conveyed to the concerned departments by end of April, 1989;

(iii) Based on (ii) above, the inter-district allocations for various programmes will be determined and conveyed to the Departments and Deputy Commissioners shall oversee the implementation of the sub-plan which will continue to be implemented by the sectoral departments located at the district level.

(iv) The Deputy Commissioners shall conduct a comprehensive analysis of the budgetted outlays scheme-wise and propose inter-schematic diversions within each head of development by end of May, 1989 to the Planning Department. This exercise will lend more credibility to the appropriate schemes for each district and make the sub-plan better oriented to the local needs.

(v) Quarterly reviews of implementation of the sub-plan programmes will be conducted at the district level and these reviews will also help in achieving the twin objectives of better implementation and redesigning the schemes to suit local needs.

4. It is requested that you may kindly take note of the above changes and ensure full implementation of the Government's policy in this behalf.

Copy of notification No. FIN(C)A(2)-1/88 dated: 26th Sept., 1989 by order Sh. M.K. Kaw Financial Commissioner-cum-Secy(Finance) to the Govt. of H.P. and endst. to all the Administrative Deptts. / Deputy Secy.(Planning) / Director (Planning) All Heads of Deptts. / All Deputy Commissioners/ All Treasury Officers / Controler of Accounts / Deptt. of Personel / Accountant General (Audit) H.P., Sr. Dy. Accountant General (A&E) H.P. Deputy controller H.P Govt. Printing Press for publication in the Raj Pattra regarding declaring Director (Planning) Head of Deptt. in respect of Backward Aera Sub Plan.

Consequent upon the adoption of various measures for the speedy economic development of backward areas in H.P. by the Govt. , it has been felt necessary to ensure full headwise budgeting of earmarked outlays, District-wise allocations, review and Monitoring etc. in the Planning Department as laid down in their letters No. PLG-FC(F)-3-38/86, dated 4th Feberuary, 10th Feb., 1989 and 16th May, 1989 the Governor H.P. therefore, pleased to declare the Director (Planning) as head of Department concurrent with financial heads of Departments/Deputy Commissioners and Heads of offices in their Districts in respect of Backward Area Sub-Plan under the following Heads of Accounts with immediate effect:-

Demand No.12 Irrigation and Flood Control:-

Major Head, 2245, 2702, 2705, 2711, 4701, 4702, 4705 & 4711
Chief Engineer(USAID) Major Head 2702 and 4702:-
Demand No. 18-INDUSTRIES.

Major Head-2851
Major Head-2852(i) Excluding Minor Head (04)
Sub-Major Head-B-Large and Medium Industries
Major Head-2153
Minor Head-(03)
Major Head-4059
Major Head-4407
Major Head-4851
Major Head-4858
Major Head-4859
Major Head-4885
Major Head-4851
Major Head-6858
Major Head-2852 Minor Head 800(01)
Major Head-4059

Demand No. 16 FOREST

Major Head-2245

- i) 01
- ii) 101
- iii) 02
- iv) 101

Major Head-2406

- i) 01
- ii) 001
- iii) 005
- iv) 013
- v) 070
- vi) 101
- vii) 102

viii) 105
ix) 109
x) 190

Sub-Head-800
Major Head-4216
Major Head-2406
Major Head-2245
Major Head-2406
Major Head-4215
Major Head-4406
Major Head-4436
Major Head-4415
Major Head-2406

DEMAND No. 22 FOOD & SUPPLIES

Major Head-2245
Minor Head-3456
Major Head-4408
Major Head-6408
Major Head-4408
Major Head-2245
Major Head-2408
Major Head-3456

DEMAND No. 9-HEALTH

Major Head-2210
Sub-Major Head 01, 001, 052, 102, 103, 109, 110, 200
Major Head-2211
Major Head-2245

CAPITAL SECTION

Major Head-4210
Major Head-4211

DEMAND No. 17-ROADS AND BRIDGES

Major Head-2245
Major Head-3054
Major Head-3054
Major Head-3054 Minor Head (80) (190) (01)
Major Head-5054 Minor Head (80) (800) (17)

DEMAND No. 11 -AGRICULTURE & HORTICULTURES

Major Head-2245
Major Head-2401
Major Head-2415
Major Head-2435
Major Head-2810
Major Head-4425
Major Head-4435
Major Head-4416
Major Head-6435

DEMAND No. 14-ANIMAL HUSBANDRY.

Major Head-2245, 2403, 2404, 2415, 4403, 4404 and 4059.

DEMAND No. 25-WATER SUPPLY

Major Head-2215,2245,4215
Sub-Major Head-02
Major Head-101
Major Head-2235
Major Head-2225
Major Head-2245
Major Head-3604

DEMAND No. 23 POWER

Major Head-2801-Power
Major Head-4801
Major Head-2245

DEMAND No. 8 EDUCATION, SPORTS, ART AND CULTURE.

Major Head-2202-01-Elementary Education(001-01),(010-01)
(101-01-02), 102-01)104-01-02) and (109-01)1

Major Head-2202-01-Elementary Education(101-03-04),(101-02)
(105-01-02) (109-02)

Major Head-2205-(105)-Art and Culture (Minor Head 105)
Major Head-6202-Loan for Education, Sports & Art and Culture.
Major Head-2202-Sub-Major Head 05-Language Development 001
102 and 800-02.

Major Head-2205-Art and Culture (except Minor Head, 105)
Major Head-2203-Technical Education.
Major Head-2204-Sports and Youth Services(001-001)(800-01)
Major Head-2204-Sports and Youth Services (104-800-02)
Major Head-2202-Education, Sports, Arts and Culture-01-Elementary
Education(053) and (101-05)

Major Head-4202-Capital outlay on Education, Sports and Art and
Culture

Copy of notification No. FIN(C)A(2)-1/95 dated: 13th May, 1995 by order (Kanwar Shamsheer Singh) Financial Commissioner (Finance) to the Govt. of H.P. with a copy forwarded to the Adviser (Planning), All Administrative Secretaries, All Head of Deptt., All Divisional Commissioner, all the Deputy Commissioners, all district Treasury Officer/Treasury Officers in H.P., the Accountant General (Audit) H.P., Sr. Deputy Accountant General (A&E) H.P., the controller, Printing & Stationery H.P., the Finance Deptt. (Budget) H.P. regarding that all Deputy Commissioners in H.P. shall function as "controlling Officer" with in their respective district under the following heads of Account of implementation of backward area sub-plan.

The Governor, Himachal Pradesh is pleased to order that all Deputy Commissioners in Himachal Pradesh shall function as "Controlling Officers" within their respective Districts under the following Heads of Account of Implementation of the Backward Area Sub-Plan with immediate effect :-

Major Head	Sub-Major Head	Minor Head	Sub Minor Head
2202	01	101	01
2202	01	101	03
2202	02	109	01
2210	03	101	01
2210	03	103	01
2210	03	104	01
2210	03	110	01
2210	03	800	04
2210	04	101	01
2210	04	101	02
2210	06	101	01
2210	06	101	13
2210	00	101	05
2211	00	103	04
2215	01	102	02
2215	01	102	07
2215	01	102	08
2401	00	103	01
2401	00	103	02
2401	00	103	03
2401	00	103	07
2401	00	103	08
2401	00	104	02
2401	00	105	02
2401	00	107	02
2401	00	108	01
2401	00	108	02
2401	00	108	03
2401	00	108	04
2401	00	108	05
2401	00	108	12
2401	00	109	08
2401	00	109	09
2401	00	109	10
2401	00	109	20
2401	00	110	01
2401	00	113	01
2401	00	119	01
2401	00	119	03

Major Head	Sub-Major Head	Minor Head	Sub Minor Head
2401	00	119	04
2401	00	119	05
2401	00	119	07
2401	00	119	08
2401	00	119	09
2401	00	119	10
2401	00	119	11
2401	00	119	16
2401	00	119	18
2401	00	119	19
2401	00	119	20
2401	00	119	21
2401	00	119	22
2401	00	119	31
2401	00	119	41
2401	00	119	43
2401	00	119	44
2401	00	119	47
2401	00	800	05
2401	00	800	06
2401	00	800	09
2401	00	800	10
2401	00	800	11
2401	00	800	01
2401	00	101	01
2403	00	102	10
2403	00	102	10
2403	00	104	04
2406	01	102	02
2406	01	102	03
2406	01	102	06
2406	01	102	07
2406	08	102	13
2406	01	102	18
2406	01	800	05
2406	02	110	03
2408	01	001	01
2408	01	102	03
2408	02	800	01
2702	01	102	01
2702	01	103	01
2702	80	001	01
2702	80	005	01
2702	80	800	06
2702	01	103	01
2810	00	101	03
2851	00	102	05
2851	00	102	03
2851	00	102	10
2851	00	102	13
2851	00	102	01
2851	00	102	02
2851	00	103	03
2851	00	103	04
2851	00	103	05
2851	00	103	06
2851	00	103	01
2851	00	105	02
2851	00	105	01

Major Head	Sub-Major Head	Minor Head	Sub Minor Head
3054	00	107	05
3054	04	337	01
3054	04	337	02
3054	04	337	03
4202	04	337	04
4202	01	201	01
4210	01	202	01
4210	02	101	01
4210	02	103	01
4210	02	110	02
4210	03	101	01
4215	00	108	01
4215	01	102	01
4215	01	102	01
4215	01	102	04
4215	01	102	05
4401	01	103	06
4401	00	119	08
4403	00	101	10
4400	00	101	03
4702	02	101	01
4702	00	101	01
4702	00	102	01
4702	00	800	12
4702	80	000	11
4702	80	800	03
4702	80	800	04
4702	80	800	08
4702	80	800	09
4851	80	104	10
4885	00	190	11
5054	01	800	11
5054	04	800	05
5054	04	800	06
5054	80	001	01
5054	80	001	04
5054	80	052	01
6801	00	800	01
6851	00	102	03
6851	00	103	01
6851	00	103	02

Copy of letter No. FIN-1-C(14)1/83 dated: 6th Sept., 1995 from F.C-cum-Secretary (Finance) to the Govt. of H.P. and addressed to All Administrative Secretaries, H.P. Govt., all Heads of Deptts, M.Ds., All Vice Chancellars of Universities, All Spl. Secretaries / Addl. Secretaries / Joint Secretaries / Deputy Secretaries and All DCs in H.P. with a copy enclosed to all the District Treasury Officers / Treasury Officers in H.P. regarding economy instructions.

I am directed to say that with a view to ensure meaningful expenditure control, Government has been reviewing economy instructions issued in the past and it has been decided to issue comprehensive financial guidelines with the following objectives:-

- i) To effect economy and reduce unproductive expenditure;
- ii) To reduce procedural delays which involve hidden costs;
- iii) To make the Administrative Departments directly responsible for ensuring fiscal discipline;
- iv) To ensure expenditure is booked under appropriate account head so that it can be monitored properly;
- v) To ensure that cost of effectiveness is the criteria for expenditure decisions in items like purchases of machinery equipment, material and supplies and suspense;

Accordingly, the financial guidelines contained in the enclosed annexure are being issued. These shall supersede both the earlier economy instructions issued vide letter No.Fin.1-C(14)1/83 dated 12.3.90 and further amendments thereto, as well the provisions contained in chapter 19.6 of the HPFR. It may be noted that these financial guidelines are based on a clear definition of the expenditure to be booked in a particular SOE and ARE STRICTLY SUBJECT TO BUDGET PROVISION IN THE CONCERNED SOE. The power to reappropriate between SOEs shall continue to rest with Finance Department.

These revised financial guidelines are delegating financial powers to the Administrative Departments with the strict pre-condition that the Administrative Departments, HODs and concerned DDOs shall ensure that expenditure is authorised within the ceilings of the budget provisions which are communicated. It shall be the primary responsibility of the Administrative Departments and of the concerned DDOs to ensure compliance with these instructions.

To regulate the expenditure in a phased manner the Administrative Departments shall ensure that both the Non-Plan and Plan budget of the respective departments is allowed to be spent in a controlled manner as follows:-

1st Quarter = 20%

2nd Quarter = 25%

3rd Quarter = 30%

4th Quarter = 25%

Wherever any deviation from the above regulation of expenditure is required by any of the Administrative Departments, the cases alongwith full justification will need to be sent to the Finance Department. The expenditure of PWD and IPH departments will continue to be regulated through the present LOC system.

S.O.E.	DEFINITION/EXPLANATION	DELEGATION OF FINANCIAL POWERS SUBJECT TO BUDGETARY PROVISION
1.SALARIES	It includes pay, allowances in all forms to personnel including leave encashment but not travel expenses (other than leave travel concession).	<p>Full powers to DDO level for payment of salary and allowances of all staff in position against both permanent and temporary posts subject to the condition that :</p> <p>i) No vacant post shall be filled by direct recruitment without concurrence of F.D.</p> <p>ii) No new post is to be created without prior concurrence of Council of Ministers.</p> <p>iii) No payment of any new allowances shall be permitted without prior approval of CMM with concurrence of F.D.</p>
2.WAGES	It includes payments to daily waged staff, whole time or part time (other than those charged to SOE Maintenance, Minor and Major works).	<p>i) Full powers upto DDO level for all daily waged/part time employees in position as on 28th February, of the preceding financial year.</p> <p>Provided that this power shall not confer the right to fill-up any vacancies in daily waged personnel resulting from any cause whatsoever without concurrence of F.D. Provided further that this restriction will not apply to sanctioned posts of part time sweepers.</p> <p>ii) No new posts on daily wage/part-time shall be created without prior concurrence of F.D.,</p> <p>Provided that any temporary posts created for fixed periods such as coal boys, shall continue to be paid only for the specified periods within the sanctioned limit of engaging such personnel fixed once with prior concurrence of Finance Department.</p> <p>Provided further that the Instructions issued by the Department of Personnel vide their letter No.PER(AP-II)B(2)5/86-III dated will remain the guiding principle for governing the service conditions of daily waged personnel.</p>

(All the above delegated financial powers are subject to budget availability. The available budget should also be spent in a proportionate manner so that demands for additionality in the budget allocation are not created.)

S.O.E.	DEFINITION/EXPLANATION	DELEGATION OF FINANCIAL POWERS SUBJECT TO BUDGETARY PROVISION
3. TRAVEL EXPENSES	It includes all expenses on account of travel on duty. This will also include TA/DA to non-official members.	<p>i) Full powers to the designated Controlling Officers for tours within the State(for this purpose tours upto Chandigarh/Pathankot will count as tours within the State).</p> <p>(ii) Full powers to Administrative Secretary for tours outside the State but within the Country.</p> <p>(iii) Secretaries to the Government will inform the C.S. about their tour programme.</p> <p>iv) All Foreign Tours shall be subject to clearance by PD through the AD.</p> <p>(iv) Touring by Private vehicles shall be governed by instructions issued from time to time and instructions already issued shall continue to apply till such time they are revised.</p>
4. LIVERIES	It includes expenditure on liveries as approved by Government.	Full powers to the Controlling Officers for purchase of livery articles on the rate and pattern approved by Government.
5. OFFICE EXPENSES	It includes all contingent expenses for running an office such as furniture, postage, purchase and maintenance of office machines and equipment (eg photocopiers, fax machines typewriters, computers heaters, locks, clocks etc.) hot and cold weather charges, telephones, electricity and water charges, stationery other than that received directly from the Controller Printing and Stationery, expenditure on labour for carriage of office record materials etc. (where it is not paid out of wages), purchase of books, journals and news	Furniture : (i) Total ban on purchase of furniture except in cases where a new office or additional staff is created. In these cases, purchase of furniture will be according to the norms decided by the Government. Where norms do not exist the AD shall get these notified with prior concurrence of F.D.

(All the above delegated financial powers are subject to budget availability. The available budget should also be spent in a proportionate manner so that demands for additionality in the budget allocation are not created)

S.O.R.

DEFINITION/EXPLANATION

DELEGATION OF FINANCIAL POWERS
SUBJECT TO BUDGETARY PROVISION

papers for use in offices/libraries, demurrage /wharfage, printing other than that through Controller, Printing and Stationery.

ii) In the case of replacements of furniture, full powers to the Heads of Department subject to condemnation of old furniture in accordance with the laid down procedure and replacement as per approved norms.

Postage: Full powers upto DDO level.

Purchase of Office machines and Equipment. All purchases of individual items costing above Rs.20000/- shall be effected with prior approval of Finance Deptt. Power upto Rs.20000/ delegated to HOD.

Maintenance of Office machines. Full powers to HODs/Controlling Officers

Hot and Cold -do- weather charges

Electricity and Water charges -do-

Telephones/EPABX
a) New connections/
New EPABXs
i) No new telephones/EPABX for the existing establishment without prior concurrence of Finance Department.

ii) For new establishment/offices, telephones may be sanctioned by the concerned AD on the basis of norms notified with prior concurrence of Finance Department.

b) Telephone bills (i) Full powers to the HOD subject to the limits of free telephone calls on official phones installed at residences as

(All the above delegated financial powers are subject to budget availability. The available budget should also be spent in a proportionate manner so that demands for additionality in the budget allocation are not created.)

S.O.R.	DEFINITION/EXPLANATION	DELEGATION OF FINANCIAL POWERS SUBJECT TO BUDGETARY PROVISION
		per instructions issued from time to time.
	Carriage of office record	Full Powers to HODs/ ODO.
	Books & Journals	Full Powers to HOD.
	Stationery other than that received from CP&S	Full Powers to HOD.
	Demurrage/wharfage	Full Powers to DDO.
	Printing other than that done through CP&S.	Full Powers to HOD.
6.MEDICAL REIMBURSEMENT	It includes expenditure on medical expenses of Government employees and other authorised by Government, as per procedure approved by Govt.	Full powers to DDOs subject to instruction / norms fixed by the Government from time to time.
7.RENT, RATE & TAXES	It includes payment of rent for hired buildings Municipal rates and taxes etc. It will also include lease charges for land.	<p>i) Full powers to DDOs for payment of rent buildings which have been hired by the concerned department with prior concurrence of P.D.</p> <p>ii) Full powers for payment of Rates and Taxes.</p> <p>iii) For hiring of new office/residential accommodation full powers to the A.D. on the basis of norms notified with prior concurrence of P.D.</p>
8.PUBLICATIONS	It includes expenditure on printing of office codes manuals and other documents whether priced or unpriced but will exclude expenditure on printing of publicity materials. This will also include discount to agents on sale of publications.	<p>Delegations under this head shall be same as under "Other Charges", clause (vii).</p> <p>Provided that wherever publications are to be printed from any agency other</p>

(All the above delegated financial powers are subject to budget availability. The available budget should also be spent in a proportionate manner so that demands for additionality in the budget allocation are not created.)

S.O.E.	DEFINITION/EXPLANATION	DELEGATION OF FINANCIAL POWERS SUBJECT TO BUDGETARY PROVISION
		than through the Controller Printing and Stationery, these shall be subject to NCC from the Controller of Printing and Stationery.
9. ADVERTISING & PUBLICITY	It includes costs of printing of publicity material for all government departments. This would also include expenditure on Organising of putting up stalls giving prizes, etc. at exhibitions and fairs.	Full powers to the ADs on the rate and pattern approved by the Government with prior concurrence of Finance Department.
10. HOSPITALITY & ENTERTAINMENT EXP.	It includes expenditure on hospitality/entertainment expenses.	(a) Full powers to the AD to host official lunches/dinners and provide refreshment at meetings, etc.
11. FURNISHINGS	It includes expenditure on furnishings of such residential and non residential buildings as are specifically approved by Government in concurrence with F.D.	Full powers to AD on the basis of Norms notified with the concurrence of Finance Department.
12. PROFESSIONAL & SPECIAL SERVICES	It includes charges for legal services, consultancy fees, fees to staff artists, remuneration to examiners, invigilators, etc. for conducting examinations, remuneration to casual artists, etc. to other than Government servants.	Full powers to A.D./HOD subject to norms notified in consultation with F.D.
13. FIXED TRAVEL ALLOWANCE	It records expenditure on fixed travelling allowance to concerned government employees.	Full powers to the Controlling Officers in accordance with the rates notified with concurrence of Finance Department.
14. EMOLUMENTS	It records the emoluments of members of the Vidhan Sabha.	
15. SECRET SERVICE EXPENDITURE	It records secret service expenditure.	Full powers to the officers designated by the Govt. to operate this SOE.
16. OTHER CHARGES	It includes payment out of discretionary grants, expenditure on organising as well as paying delegate fees for Conferences, Seminars, Work-shops, short term farmer's training/ youth/NCC and other camps, gratuitous relief, compensation for	i) Discretionary grants expenditure shall be regulated as per the rules/instructions on instructions issued on the subject from time to time. ii) for delegate fees for participation

(All the above delegated financial powers are subject to budget availability. The available budget should also be spent in a proportionate manner so that demands for additionality in the budget allocation are not created.)

S.O.E.	DEFINITION/EXPLANATION	DELEGATION OF FINANCIAL POWERS SUBJECT TO BUDGETARY PROVISION
	loss caused by wildlife. Any other expenditure which cannot be classified under any of these specified object heads will be debited to this head.	in conference/ seminars/ workshops within the country, full powers to the AD. iii) For organising seminar, conference/ workshop by various departments within Himachal Pradesh full powers to the AD. iv) For participation in Conferences/Seminars/ Workshops outside the Country prior permission of the Finance Department shall be necessary. v) Short term training/camps such as farmers/Youth/NCC camps etc. full powers to the AD subject to expenditure as per norms approved with prior concurrence of Finance Department. vi) For expenditure gratuitous relief / compensations, full powers to the Controlling Officers as per the rates /norms notified by the Government with prior concurrence of the Finance Department. vii) For all other expenditures not classified under any of the SOEs in this list, the powers in each such case will be as under: (a) Adm. 20,000/- Secys. (b) HODs 10,000/-
17. MAINTENANCE	It records expenditure on repair and maintenance of all works including wages and materials.	Full powers to Controlling Officers subject to:- (a) the availability of LOC. (b) the condition that no additional persons shall be engaged beyond the numbers for daily waged workers fixed with the approval of Finance Department and

(All the above delegated financial powers are subject to budget availability. The available budget should also be spent in a proportionate manner so that demands for additionality in the budget allocation are not created.)

S.O.E.	DEFINITION/EXPLANATION	DELEGATION OF FINANCIAL POWERS SUBJECT TO BUDGETARY PROVISION
18. INTEREST	It records payment of interest on loans raised by government.	(c) all purchases shall be regulated by the procedure outlined for material and supplies such as R/C etc. All cases to be referred to the F.D.
19. REFUNDS	It records expenditure specifically provided in budget.	All cases to be referred to the F.D.
20. WRITE-OFF- LOSSES	It records write off of loans and advances due to Government and waiver-off interest.	All cases to be referred to the F.D.
21. SUMPTUARY ALLOWANCES	It includes expenditure under this head as per the pattern approved by the Government for various Government functionaries.	Full powers to the concerned officers as per the norms fixed by the Govt. with prior concurrence of Finance Department.
22. COMPENSATIONS	It records expenditure specifically provided in budget.	All cases to be referred to the F.D.
23. MOTOR VEHICLES	It includes expenditure on purchase, repair and running (including POL) of light vehicles, buses, trucks, Ambulances, LCV, motor-cycles, scooters but will not include earth moving and allied machinery such as dozers, rollers, hoppers, tippers, compressors and snow cutters etc.	(a) Purchase of new vehicles including those by way of replacements only with prior concurrence of the Council of Ministers through F.D. (b) For repairs/spare parts/consumable accessories full powers to the Controlling officers.
24. MACHINERY EQUIPMENT	It includes expenditure on all kinds of equipment and machinery of a non-consumable nature relating to the functional needs of a department and shall not include any other items admissible under any other SOE (e.g. OE, MV, OC, M&S etc.)	HOD will be competent to effect purchases upto Rupees One lakh under this SOE for purchases from sources and at rates duly approved by Government through Controller of Stores, DGS&D and any specific orders in this regard. There shall be a purchase committee for all purchases and authorisation of expenditure of M&E in excess of Rupees one lakh. The purchase Committee structure shall be as under with the powers mentioned thereto:-

(All the above delegated financial powers are subject to budget availability. The available budget should also be spent in a proportionate manner so that demands for additionality in the budget allocation are not created.)

S.O.E.	DEFINITION/EXPLANATION	DELEGATION OF FINANCIAL POWERS SUBJECT TO BUDGETARY PROVISION
25. MATERIALS, SUPPLY & STORES	It includes expenditure on material and supplies of a consumable nature pertaining to the functional need of the department e.g. diet and medicine expenses, raw material for trainees, seeds, fertilizer for farms, etc. (It shall not include any item covered under any other SOE, e.g. OE, M&E, M. V. etc). It should not also include expenditure on such supplies materials as are chargeable to maintenance/ minor works /major works. (These should be charged to suspense till.)	<p>(a) At the HOD level upto Rs.50 lakh per annum cumulatively except purchase of vehicle of any kind. This Committee shall have the senior most member of the SAS in the department as its member. In some cases where purchases may be necessary to be effected at the District level, the AC(F&A) posted in the D.C. office as Credit Planning Officer will be one of the members.</p> <p>(b) At the Administrative Department level full powers except purchase of vehicle of any kind.</p> <p>Provided that no committee shall ordinarily sanction amounts exceeding 1/4 of the sanctioned Budget in each quarter. Exceptions involving expenditure in excess of limit, specially where purchase of M&E are directly related to seasonal requirements could be laid down by the A.D. in consultation with F.D.</p> <p>HOD will be competent to effect purchases upto Rupees One lakh under this SOE for purchases from sources and at rates duly approved by Government through Controller of Stores, DGS&D and any specific orders in this regard. There shall be a purchase committee for all purchases and authorisation of expenditure of M&S in excess of Rupees one lakh. The purchase Committee structure shall be as under with the powers mentioned thereto:-</p> <p>(a) At the HOD level upto Rs.50 lakh per annum cumulatively except purchase of vehicle of any kind. This Committee shall have the senior most member of the SAS in the department as its member. In some cases where purchases may be necessary to be effected at the District level, the AC(F&A) posted in the D.C. office as Credit Planning Officer will be one of the members.</p>
(All the above delegated financial powers are subject to budget availability. The available budget should also be spent in a proportionate manner so that demands for additionality in the budget allocation are not created.)		

S.O.E.

DEFINITION/EXPLANATION

DELEGATION OF FINANCIAL POWERS
SUBJECT TO BUDGETARY PROVISION

26. MINOR-WORKS

It includes expenditure on minor additions, alteration to existing works or new works classified as minor with reference to financial limits.

b) At the Administrative Department level full powers except purchase of vehicle of any kind.

Provided that no committee shall ordinarily sanction amounts exceeding 1/4 of the sanctioned Budget in each quarter. Exceptions involving expenditure in excess of limit, specially where purchase of M&S are directly related to seasonal requirements could be laid down by the A.D. in consultation with P.D.

Full powers for granting administrative approval and expenditure sanction to the HODs. All purchases for minor works will be in accordance with the procedure explained.

27. MAJOR-WORKS

It be classified with reference to financial limits as per classification of major works in PWD CODE. This will also include cost of acquisition of land and structure.

Full powers to A.D. to sanction/incur expenditure as per Government orders on the subject from time to time. The A.D. may delegated appropriate powers to HODs. All purchases shall be in accordance with procedure laid down under Machinery and Equipment/M&S.

28. PENSIONS

It includes donations to service funds and contributory provident funds in addition to payments of pensions and gratuity in all forms to government servants and members of Vidhan Sabha.

Full powers to the Designated Officers.

29. SOCIAL SECURITY PENSIONS.

Freedom Fighters/War widows/old age/widow/Physical handicapped/patients of leprosy etc.

Full powers to the HODs as per schemes & rates and numbers approved from time to time in concurrence with P.D.

(All the above delegated financial powers are subject to budget availability. The available budget should also be spent in a proportionate manner so that demands for additionality in the budget allocation are not created.)

S.O.E.	DEFINITION/EXPLANATION	DELEGATION OF FINANCIAL POWERS SUBJECT TO BUDGETARY PROVISION
30. SCHOLARSHIPS/ STIPENDS	It includes expenditure on Scholarship/stipends to students/ trainees under approved Government schemes including one time non-recurring expenditure. This will, however, not include expenditure on short term camps(e.g farmers training, Youth Camps, NCC etc.)	Full powers to the HODs/DDOs as per the schemes approved by the State Government from time to time, with prior concurrence of Finance Department.
31. GRANTS-IN-AID	It includes all grants in aid and contribution by Government to any person or body where it is not in the nature of a loan or subsidy.	Full powers to the ADs subject to notification of rules/norms with concurrence of Finance Department. Wherever Utilisation Certificates are required, next quarters release shall be subject to submission of Utilisation Certificates of previous quarter, having been received by A.D.
32. SUBSIDY	It records subsidies approved by Government under schemes of various departments.	Full powers to the AD subject to notification of rates and patterns with prior concurrence of Finance Department.
33. INVESTMENT	It includes equity contribution by State Government in any incorporated body.	All cases to be referred to F.D.
34. LOANS & ADVANCES	It includes all loans and advances granted to other Governments, Public Sector Enterprises, undertakings and other Government bodies etc. but will exclude repayments of borrowings. This will also include loans and advances to government servants and other categories.	All cases to be referred to F.D.
35. REPAYMENT OF BORROWINGS	It records repayments of borrowings undertaken by Government.	All cases to be referred to F.D.
36. SUSPENSE	It records material and supplies purchased for issue to maintenance, minor and major works and which are not immediately charged to the works.	As per the details given against SOE, M&S/M&E.
37. HONORARIUM	It includes disbursements to categories like Vol. Teachers/MSK/Home Guard Jawans as well as payments of honorarium for delivery of lectures, at training Institutions, setting and evaluation of examination papers, preparation of case studies, invigilation duties, honorarium for enumeration or supervision of census and similar work to Government servants.	Full powers to HODs/DDO on the rates and patterns approved by the Government with prior concurrence of F.D.

(All the above delegated financial powers are subject to budget availability. The available budget should also be spent in a proportionate manner so that demands for additionality in the budget allocation are not created.)

S.O.E.	DEFINITION/EXPLANATION	DELEGATION OF FINANCIAL POWERS SUBJECT TO BUDGETARY PROVISION
38. REWARDS:	It records expenditure on any rewards given to government servants.	As per existing provisions of H.P.F.R. 19.6.

(All the above delegated financial powers are subject to budget availability. The available budget should also be spent in a proportionate manner so that demands for additionality in the budget allocation are not created.)

प्रतिलिपि पत्र सं. योजना (बी.ए.एस.पी.) 1-1/96-97 दिनांक 12 अप्रैल 1996, सलाहकार (योजना) हि. प्र. की ओर से समस्त विभागाध्यक्ष (पिछड़ा क्षेत्र उप-योजना) से सम्बन्धित तथा समस्त उपायुक्त (किन्नौर व लाहौल-स्पिति को छोड़कर) हि. प्र. को प्रेषित है और प्रति पृष्ठांकित समस्त जिला योजना अधिकारियों को वर्ष 1996-97 में पिछड़ा क्षेत्र उप-योजना के अर्न्तगत परियोजनाओं का आबंटन एवं नीति-निर्देश बारे ।

आपको यह तो ज्ञात ही है कि हिमाचल प्रदेश में अधिसूचित पिछड़े क्षेत्रों के लिए राज्य सरकार द्वारा एक विशेष पिछड़ा क्षेत्र उप-योजना निर्धारित करने तथा उसके कार्यान्वयन करने का निर्णय लिया गया है । इस नीति के अधीन वर्ष 1996-97 से पिछड़े क्षेत्रों के विकास के लिए चिन्हांकित राज्य योजना परियोजनाओं को अलग से मांग संख्या-4 के अधीन दर्शाया जा रहा है । योजना विभाग के पत्र संख्या पी.एल.जी.एफ.सी.(एफ) 1-1/95 दिनांक 12 जनवरी, 1996 के अनुसार राज्य योजना में से 14 विकास शीर्षों के अधीन निर्धारित सकल योजना परियोजनाओं का 15 प्रतिशत भाग पिछड़ा क्षेत्र उप-योजना के लिए चिन्हांकित किया गया है जिसका वितरण निम्न प्रकार से है:-

(रु पये लाखों में)

विकास शीर्ष	1996-97 के लिए चिन्हांकित परियोजना	चिन्हांकित न्यूनतम परियोजना	परियोजना में से आवश्यकता पर
1. कृषि	192.00	-	-
2. उद्यान	147.45	-	-
3. पशुपालन	190.20	-	-
4. सामाजिक वानिकी करण	157.50	-	-
5. लघु सिंचाई :			
क. सिंचाई एवं जन-स्वस्थ	466.35	-	-
ख. ग्रामीण विकास विभाग	4.65	-	-
6. राज्य योजना ग्रामीण विद्युतीकरण	45.00	-	-
7. ग्रामीण लघु उद्योग	167.85	-	-
8. ग्रामीण सड़कें	356.10	356.10	

9. प्राथमिक शिक्षा	435.97	435.97
10. सामान्य शिक्षा		
खिलाफ युनिवर्सिटी के	1123.42	342.45
11. ग्रामीण स्वास्थ्य	255.45	255.45
12. आयुर्वेद	144.75	-
13. लघु गोदाम	10.05	10.05
14. ग्रामीण जल आपूर्ति	793.50	793.50
कुल योग :	4490.24	2193.52

2. उपरोक्त चिन्हांकित परियोजनाओं का मांग संख्या-4 में यथावत बजट प्रावधान कर दिया गया है परन्तु बजट के विवरण के विश्लेषण के पश्चात् यह स्पष्ट हुआ है कि कुछ विकास-शीर्षों में विभागों द्वारा शत-प्रतिशत केन्द्रीय प्रायोजित योजनाएं भी परियोजना पिछड़ा क्षेत्र उप-योजना में दर्शाई गई है। साथ ही साथ विभिन्न विभागाध्यक्षों से चर्चा के पश्चात् यह स्पष्ट हुआ है कि मत वर्षों में पिछड़ा क्षेत्र उप-योजना के अधीन चिन्हांकित परियोजनाओं के विरुद्ध कुछ ऐसे व्यय भी होते रहे हैं जोकि वास्तव में पिछड़ा क्षेत्र उप-योजना के लिए निर्धारित राशि के अन्दर उचित नहीं है। इस प्रकार की समस्याओं का समाधान करने के लिए राज्य सरकार ने यह निर्णय लिया है कि विकास शीर्षवार चिन्हांकित परियोजनाओं का जिलावार आबंटन सरकार द्वारा निर्धारित नीति के अनुसार पिछड़े विकास खण्डों, कन्टीगुअस पिछड़ी पंचायतों तथा बिखरी पिछड़ी पंचायतों के बीच किया जाए तथा यह आबंटन उपायुक्तों तथा विभागाध्यक्षों में साथ साथ प्रेषित कर दिया जाए। इसके अनुसार जिलावार व पिछड़ा क्षेत्रवार विभिन्न विकास शीर्षों में आबंटित परियोजनाओं का विवरण संलग्न तालिका में दिया गया है। यह आबंटन पूरे वर्ष के लिए है परन्तु इस समय केवल प्रथम तिमाही के आबंटन के रूप में निर्धारित सकल राशियों का 25 प्रतिशत भाग ही आपको प्रथम किश्त के रूप में प्राधिकृत किया जा रहा है तथा आपसे यह निवेदन है कि वर्ष की प्रथम तिमाही में सकल राशि के 25 प्रतिशत से अधिक व्यय किसी भी अवस्था में किसी मद में न किया जाए।

3. पिछड़ा क्षेत्र उप-योजना के अधीन चल रही अथवा प्रस्तावित स्कीमों पर व्यय /कार्यान्वयन करने हेतु मुख्य दिशा-निर्देश निम्न प्रकार से हैं:-

- संलग्न तालिका में जिलावार जो भी आबंटन पिछड़े विकास खण्डों कन्टीगुअस पिछड़ी पंचायतों तथा बिखरी हुई पंचायतों के लिए चिन्हांकित किए गए हैं, वे इन्हीं निर्धारित क्षेत्रों में व्यय किए जाएंगे तथा एक क्षेत्र से दूसरे क्षेत्र में किसी भी प्रकार का पुनर्विनियोजन मान्य नहीं होगा।

- पिछड़ा क्षेत्र उप-योजना के अधीन प्राथमिक शिक्षा, शिक्षा, स्वास्थ्य, आयुर्वेद तथा पशुपालन विकास शीर्षों के अतिरिक्त किसी भी विकास शीर्ष में किसी भी प्रकार के स्टाफ के वेतन दायित्व मान्य नहीं होंगे !
- योजना का वार्षिक कार्यान्वयन जिला स्तर पर उपायुक्तों के नियन्त्रण में किया जाएगा तथा विभिन्न विभागों के जिला स्तरीय अथवा अन्य नियन्त्रक अधिकारी इस बारे में समुचित स्कीमों व विवरण उपायुक्तों को दुरुन्त प्रस्तुत करेंगे !
- समस्त विभागाध्यक्षों से निवेदन है कि विभिन्न विकास शीर्षों में जिलावार व क्षेत्रवार आबंटित परियोजनाओं के अन्तर्गत ही स्कीमों के समुचित कार्यान्वयन व भौतिक कार्यक्रमों के बारे में दिशा निर्देश अपने जिलास्तरीय अधिकारियों को दुरुन्त प्रदान करें तथा इसकी एक प्रति योजना विभाग एवं सभी सम्बन्धित उपायुक्तों को दुरुन्त भेज दें !
- पिछड़ा क्षेत्र उप-योजना के अन्तर्गत विकास शीर्षों में पुर्नविनियोजन का अधिकार जिला योजना, विकास एवं 20 सूत्रीय कार्यक्रम समीक्षा समिति को दिया गया है तथा इस प्रकार का पुर्नविनियोजन सभी उपायुक्त समिति के पूर्वानुमोदन के पश्चात ही करेंगे !
- जहां तक अधोसंरचना वाले विकास शीर्षों का प्रश्न है, (जैसे कि सड़कें इत्यादि), केवल वे ही कार्य पिछड़ा क्षेत्र उप-योजना के लिए निर्धारित परियोजनाओं के प्रयोग में कार्यान्वित किए जाएंगे जो या तो सीधे तौर पर पिछड़े क्षेत्रों में पड़ते हों या पिछड़े क्षेत्रों को उनसे समक्ष सीधा लाभ प्राप्त होता हो !
- सभी उपायुक्तों से यह आग्रह है कि वे जिले के लिए निर्धारित पिछड़ा क्षेत्र उप-योजना के परियोजनाओं के विरुद्ध स्कीमों के कार्यान्वयन व व्यय की मासिक समीक्षा जिला योजना कक्षों के माध्यम से करेंगे तथा इसकी मासिक प्रगति रिपोर्ट योजना विभाग को समाप्त हुए मास के बाद वाले मास में 15 तारीख तक भेजेंगे !

4. आपसे निवेदन है कि उपरोक्त दिशा-निर्देशों के अनुसार पिछड़ा क्षेत्र उप-योजना का कार्यान्वयन करें तथा समय-2 पर मासिक प्रगति इस विभाग को सूचित करने की कृपा करें !

इस पत्र की पावती भी अवश्य भेजें !

Copy of letter No. PLG-FC(F)3-87/86 dated: 9th Aug., 1996 from Adviser(Planning) to all Administratives H.P., All Chaitman/Managing Directors of public undertakings, All Deputy Commissioners H.P. regarding Guidelines for preparation of project outlines and procedure for according the administrative approval & expenditure sanctions.

You may be aware that various development projects being implemented by different departments have been suffering from time and cost over-runs, irrespective of the fact whether the projects are under the State Plan or under Centrally Aided or Centrally Sponsored Schemes. One of the most important reasons for cost escalations and time over-runs in a vast majority of the projects is that the projects are undertaken for implementation without adequate survey and investigation as also without framing proper cost estimates before administrative approval and expenditure sanctions.

2. The State Government had constituted an Evaluation & Appraisal Committee for the Desert Development Programme and based on the recommendations of the said Committee, the State Govt. has decided that it would be necessary for all Govt. departments to grant approvals and undertake projects only after proper survey and investigation, viability analysis and framing of detailed cost estimates for each project is done as such a process would help fixation of responsibility.

3. After a careful consideration of various aspects on the subject, Planning Department has evolved guidelines for examination of various project proposals which are enclosed. It may be seen that project have been divided in three categories. These include projects costing upto Rs. 1 crore; project costing between Rs. 1 core to 5 crore; and project costing more than Rs. 5 crore. For Projects costing more than Rs. 5 crore is fairly simple and envisages basic information before the project proposals are cleared for implementation. For the second category of projects costing between Rs. 1 crore and Rs. 5 crore, the information is slightly more detailed than the earlier category. However for both these categories, detailed project reports are not required to insisted upon. For the third category of projects which cost more than Rs. 5 crore, will be necessary to have a detailed project report. For this purpose, the chapterisation scheme of the detailed project report has been laid down which may be followed by various departments. Assuming a situation that funding of various projects is determined in a given time frame, and the same is ensured through successive annual plan/budgets, there should be no reason for revision of cost estimates, provided assumptions about inflation are carefully built into the process of estimating costs. Accordingly, a separate proforma for approval of revised cost estimates has been designed which aims at ascertaining the reasons for change in costs and pin-point the same before the revised cost estimates are given approval.

4. Since the delegation of financial powers enforced by the State Government in September, 1995 has conferred the power to grant administrative approval and expenditure sanctions for various projects to the administrative departments, the enclosed proforma are aimed at adoption of uniform system of exercise of these powers by the various departments. It is also important to mention that these guidelines are intended to ensure optimum utilisation of the scare financial resources on the one hand and also ensure appropriate scrutiny of time and cost overruns on the other hand.

PROJECTS UPTO Rs. 1 CRORE :

For project costing upto Rs. 1 Crore (including estimates for preparation of DPRs for projects costing more than Rs. 5 crore), the following information should support the proposal in order to receive A/A and E/S.

1. Name of the Project/Scheme.
2. Name of the implementing Circle/Division/Sub-Division/Range etc.
3. Location (District/Block/Town/Village)
4. Base Price for cost estimates.
5. Basis of cost estimates.
6. Whether clearance from statutory and environmental angle has been obtained and whether adequate provision to combat environmental hazards has been made.
7. System costs not included in the estimates, i.e. any additional expenditure necessary to avail full benefits of the project/Scheme. (e.g. protection works, approach road distribution system, electricity sub-station, chak development etc.)
8. Completion schedule (include all activities)
9. Likely expenditure during plan period and the approved plan provision.
10. Annual subsidy, if any, vis-a-vis O & M costs and actual cost recovery.
11. Direct employment generation.
12. B.C. Ratio where relevant (e.g. irrigation schemes)

PROJECTS BETWEEN Rs. 1 CRORE & Rs. 5 CRORE :

For such projects, a detailed project report will not be required, However, the project proposal should be supported with the following details in order to receive A/A and E/S.

1. Name of the Project/Scheme.
2. Name of the implementing Circle/Division/Sub-Division/Range etc.
3. Location (District/Block/Town/Village)
4. Demand-supply-gap and the contribution of the project to bridge the gap.
5. Capital cost with break up under broad headings (like plant & equipment, civil works, utilities etc.) In the case of firmed up cost estimates/revised cost estimates, information about last approved cost may also be supplied.
6. Base Price for cost estimates.
7. Basis of cost estimates.
8. Whether clearance from statutory and enviornmental angle has been obtained and whether adequate provision to combat enviornmental hazards has been made.
9. System costs not included in the estimates, i.e. any additional expenditure necessary to avail full benefits of the project/Scheme. (e.g. protection works, approach road distribution system, electricity sub-station, chak development etc.)
10. Completion schedule (include all activities)
11. Phasing of investment.
12. Likely expenditure during plan period and the approved plan provision.
13. Annual subsidy, if any, vis-a-vis O & M costs and actual cost recovery.
14. Direct employment generation.
15. B.C. Ratio where relevant (e.g. irrigation schemes)
16. Project management set up, existing or proposed (including staff)

PROJECTS COSTING MORE THAN Rs. 5 CRORE :

It will be necessary to have a DPR for all such projects. The DPR should have the following chapter scheme and the detailed data required for each chapter has been briefly outlined below. (In so far as granting A/A and E/S for preparation of DPR is concerned, the proforma/information required for projects costing upto Rs. 1 crore may be adopted).

I. INTRODUCTION

1. Name of the Project/Scheme.
2. Name of the implementing Circle/Division/Sub-Division/Range etc.
3. Location (District/Block/Town/Village)
4. Agency which prepared the Feasibility Report/Detailed Project, Report/Detailed Cost Estimates.
5. Date of Preparation of FR/DPR/DCE.

II. PROJECT DETAILS

1. Demand-supply-gap and the contribution of the project to bridge the gap.
2. Capital cost with break up under board headings (like plant & equipment, civil works, utilities etc.) In the case of firmed up cost estimates/revised cost estimates, information about last approved cost may also be supplied.
3. Base Price for cost estimates.
4. Basis of cost estimates.
5. If it is an expansion augmentation/upgradation proposal, comparison of cost with a alternative new scheme.
6. System costs not included in the estimates, i.e. any additional expenditure necessary to avail full benefits of the project/Scheme. (e.g. protection works, approach road distribution system, electricity sub-station, chak development etc.)

III. FINANCIAL REQUIREMENTS

1. Completion schedule (include all activities)
2. Phasing of investment.
3. Likely expenditure during plan period and the approved plan provision.
4. Justification for taking up the project, if not included in the approved Five Year Plan.
5. Sources of financing, indicating the extent of budgetary support required during the Plan Period.

IV. FINANCIAL ANALYSIS

1. Financial IRR, B:C ratio indicating assumption about extent of capacity utilisation (wherever necessary)
2. Economic IRR
3. Direct employment generation.
4. Annual subsidy, if any, vis-a-vis O & M costs and actual cost recovery.

V. ASSUMPTIONS AND ALTERNATIVES

1. Assumptions made in the proposal which are uncertain.
2. Alternatives considered in making the proposal.
3. Where clearance from statutory and environmental angle has been obtained and whether adequate provision to combat environmental hazards has been made.

VI. ORGANISATIONAL SET UP

1. Project management set up, existing or proposed (including staff)
2. Information about the number of projects which will be implemented concurrently by the same implementing agency, and if the organisation is geared to tackle all of them, (where applicable)

FOR APPROVAL OF RCEs :

1. Date of approval of original cost or firmed up cost.
2. Original or firmed up approved cost.
3. Present cost together with Major variation in the capacity or the project concept, if any, from the earlier approved proposal.
4. Variance analysis* of cost on enclosed proforma.

Information may be called for on the following proforma for grant of A/A and E/S on Revised Cost Estimates :-

Item	Original	Now Anticipated
Capital Cost(with base date)		
Operating Cost*		
Sales Realisation*		
Financial IRR (base case)*		
Economic IRR (base case)*		
B:C ratio		
Completion Date		

These may be left blank if not relevant

Quantification of change on following matrix

	AMOUNT					
	Land	Civil Constn.	Plant/ Equip-ments	Others	Total Amount	%age of increase
Change in Scope :						
a) Approved Facilities						
b) Additional Facilities						
Under Estimation						
Change in taxes & Duties etc.						
Increase in prices						
Others						

All comparisons will be with reference to the base period price and remarks column used for any explanations/reasons.

5. In cases where the administrative departments wish to seek the comments of concerned departments like, Finance, Environment, Forest, Planning and any other departments having a linkage with the project before giving administrative approval and expenditure sanction, the administrative departments could consider notification of committees for such purpose.

6. It is requested that these guidelines may be adopted for implementation with immediate effect and receipt of this letter may kindly be acknowledged.

प्रतिलिपि पत्र संख्या योजना (बी.ए.एस.पी.) 1-1/96-97 दिनांक 31 मई, 1996
सलाहकार (योजना) हि.प्र. की ओर से समस्त उपायुक्त किन्नौर व
लाहौल-स्पिति को छोड़ कर तथा समस्त विभागाध्यक्ष (पिछड़ा क्षेत्र उप-योजना से
सम्बन्धित) हि.प्र. को प्रेषित है तथा पिछड़ा क्षेत्र उप-योजना के कार्यान्वयन के
सम्बन्ध में !

मुझे आपका ध्यान इस विभाग के समसंख्यक पत्र दिनांक 12 अप्रैल, 1996
तथा वित्त विभाग द्वारा जारी अधिसूचना संख्या फिन (सी.) (ए) (2)-1/95 दिनांक 13
मई, 1996 की ओर आकर्षित करते हुए यह कहने का निदेश हुआ है कि पिछड़ा क्षेत्र
उप-योजना के कार्यान्वयन के बारे में कुछ विभागाध्यक्षों तथा उपायुक्तों द्वारा
स्पष्टीकरण मांगे जा रहे हैं ! अधिकांश विभागाध्यक्ष अभी भी अपने विभागों से
सम्बन्धित पिछड़ा क्षेत्र उप-योजना के लिये चिन्हांकित परिसरों का आवंटन अपने
क्षेत्रीय अधिकारियों को कर रहे हैं जिसके बारे में हमने अलग से यह स्पष्टीकरण
दिया है कि विभागाध्यक्षों को पिछड़ा क्षेत्र उप-योजना के लिये अपने जिला स्तरीय
क्षेत्रीय अधिकारियों को बजट आवंटन करने की अब कोई आवश्यकता नहीं है
क्योंकि पिछड़ा क्षेत्र उप-योजना के लिए चिन्हांकित योजना परिसर चालू वित्तीय वर्ष
से सामान्य विभागीय अनुदान मांगों से हटकर अनुदान मांग संख्या-4 में प्रावधित
किये गये हैं जिसके लिये सरकार ने प्रधोहस्ताक्षरी को विभागाध्यक्ष घोषित किया
है ! इसी के परिप्रेक्ष्य में योजना विभाग ने सभी उपायुक्तों को विभिन्न विकासशीलों
के लिये नियन्त्रक अधिकारी घोषित किया है तथा इसकी अधिसूचना वित्त विभाग
द्वारा 13 मई, 1996 को कर दी गई है ! इस व्यवस्था का स्पष्ट अर्थ यह है कि
जिलों में पिछड़ा क्षेत्र उप-योजना से सम्बन्धित जो भी व्यय विभिन्न विभागों द्वारा
किये जाने हैं उनका औपचारिक अनुमोदन सम्बन्धित जिलों के लिये विभिन्न विभागों
के आहरण एवं वितरण अधिकारी उपायुक्तों से प्राप्त करेंगे तथा जिला स्तर पर
राज्य सरकार द्वारा गठित जिला स्तरीय योजना, विकास एवं 20 सूत्रीय कार्यक्रम
समीक्षा समिति द्वारा कार्यान्वयन के लिए पि.क्षे.उ.यो. के अन्तर्गत निर्धारित व
अनुमोदित कार्यक्रमों पर ही व्यय करेंगे ! यह भी स्पष्ट किया जाता है कि विभिन्न
विभागीय कार्यक्रमों के लिये जिला स्तर पर आहरण एवं वितरण अधिकारियों की
वर्तमान व्यवस्था में कोई परिवर्तन नहीं होगा तथा यह पूर्ववत् आहरण एवं वितरण
अधिकारी के रूप में कार्य करते रहेंगे !

उपायुक्तों से यह निवेदन है कि वे अपने जिले में पिछड़ा क्षेत्र उप-योजना से
सम्बन्धित आहरण एवं वितरण अधिकारियों को उपरोक्त के अनुसार समुचित निर्देश
प्रेषित करें तथा साथ-ही-साथ यह भी सुनिश्चित करें कि विभिन्न विभागों के
आहरण एवं वितरण अधिकारी मासिक आधार पर विभिन्न कार्यक्रमों के कार्यान्वयन

पर हुए खर्च के विभागों द्वारा आंकड़े उपायुक्तों को प्रेषित करें तथा उपायुक्त जिला योजना कक्ष के माध्यम से विभिन्न विभागों के व्यय आंकड़ों की समीक्षा करके मासिक आधार पर योजना विभाग को प्रेषित करें ।

प्रतिलिपि पत्र संख्या योजना (बी.ए.एस.पी.) 1-8/95 दिनांक शिमला-2, 27 जून 1996 सलाहकार (योजना) हि.प्र. की ओर से समस्त जिलाधीश (पि.क्षे.उ.यो.) से सम्बन्धित हि.प्र. को प्रेषित है और प्रति पृष्ठांकित अतिरिक्त सचिव (वित्त बजट), प्रमुख अभियन्ता (लोक निर्माण) , प्रमुख अभियन्ता (सिंचाई एवं जन-स्वास्थ्य), समस्त जिला योजना अधिकारी को पिछड़ा क्षेत्र उप-योजना के अन्तर्गत लोक निर्माण विभाग एवं सिंचाई एवं जल आपूर्ति के लिए आवंटित परियारों के आहरण बारे !

उपरोक्त विषय पर आपका ध्यान आकर्षित करते हुए मुझे सरकार द्वारा लिए गए निर्णय के अनुसार यह कहने का निदेश हुआ है कि इस उप-योजना के अन्तर्गत जिलाधीशों को मुख्य शीर्षों के लिए नियन्त्रण अधिकारी घोषित किया गया है ! इसके अन्तर्गत वित्त विभाग की अधिसूचना संख्या फिज (सी) (ए) (2) -1/95, दिनांक 13 मई, 1996 द्वारा आपको नियन्त्रण अधिकारी घोषित किया गया है ! इस उप-योजना के अन्तर्गत लोक निर्माण विभाग तथा जल आपूर्ति विभाग की सभी स्कीमों को प्रभावी ढंग से कार्यान्वित करने के लिए सभी जिलाधीश निर्धारित धनराशि का आहरण अपने स्तर पर त्रैमासिक आधार पर करें तथा उसके उपरान्त यह धनराशि बैंक ड्रफ्ट द्वारा सम्बन्धित अधीक्षण अभियन्ताओं को पदान करें ! क्षेत्रीय स्तर पर इन स्कीमों के कार्यान्वयन हेतु सभी अधिशासी अभियन्ता, सहायक अभियन्ता अधीक्षण अभियन्ताओं से अपनी कार्यान्वित की जा रही स्कीमों के विवरण एल.ओ.सी. प्राप्त करें ताकि इस स्कीम के अन्तर्गत सभी स्कीमों का कार्यान्वयन तीव्रता से किया जा सके !

Copy of letter No. YOJANA(BASP)1-8/95 dated: Shimla-2 26th Aug., 1996 from Adviser(Planning) to Accountant General H.P. all the Deputy Commissioners(except Kinnaur and L&S) H.P., Addl. Secretary(Budget) Govt. of H.P. all district Treasury Officer (except Kinnaur and L&S) H.P., All the District Planning Officers, Joint Director(planning) H.P. regarding declaration of D.P.O's drawing and disbursing officers.

In exercise of the powers vested on me under HPFR-1.25. I, D.K. Sharma, Adviser(Planning) declare District Planning Officers in all districts (except Kinnaur and Lahaul Spiti) as drawing and disbursing officers under HPFR-1.20 in respect of all major heads under IPH & PW Departments under demand no.-4.

2. The District Planning Officers will draw this money only against the schemes approved by District Planning, Development & 20 Point Programme review Committee.

Copy of letter No. YOJANA(BASP)1-8/95 dated: Shimla-2 28th Oct., 1996 from Adviser(Planning) to Accountant General H.P. all the Deputy Commissioners(except Kinnaur and L&S) H.P., Addil. Secretary(Budget) Govt. of H.P., all district Treasury Officer (except Kinnaur and L&S) H.P., All the District Planning Officers, Joint Director(planning) H.P. regarding declaration of D.P.O's drawing and disbursing officers under HPFR-1.20 in R/O all capital heads under Backward area Sub-Plan in Demand no.4.

In continuation of this letter of even no. dated 26th August, 1996, I, D.K. Sharma, Adviser(Planning) declare District Planning Officers in all districts (except Kinnaur and Lahaul-Spiti) as drawing and disbursing officers under HPFR-1.20 in respect of all capital heads under Backward Area Sub-plan in demand no.-4.

2. The District Planning Officers will operate capital heads only against the schemes approved by the District Planning & Development-cum-20 Point Programme review Committees, and for which administrative approval and expenditure sanctions have been authorised by the competent authority subject to the overall budget provisions/availability.

Copy of letter No. YOJANA(BASP)1-8/95 dated: Shimla-2 2nd Sept., 1996 from Adviser(Planning) to all Heads of departments concerned with BASP, all the Deputy Commissioners(except Kinnaur and L&S) H.P., All the Credit Planning Officers (Except Kinnaur & L&Spiti) H.P. All district Planning Officers (except Kinnaur and L&S) H.P., regarding district level purchase committee.

In exercise of the powers vested in me vide Finance Department notification no. Fin. 1-C(14)1/83 dated 6.9.95 and H.P. Govt. notification no. Fin(C)A(2)-1/95 dated 13.5.96 declaring DCs as the controlling Officers for BASP under the district level Purchase Committee for the implementation of Backward Area Sub Plan (demand no.-4) is constituted as under :-

- | | |
|--|--------------|
| 1. Deputy Commissioner or his nominee | Chairman |
| 2. District level head of office of the concerned departments. | Member |
| 3. Credit Planning Officers/Assistant Controller (F&A) in the district | Member Secy. |

The purchase committee shall perform the following functions:-

1. This committee will approve all the purchases under the respective Major Heads under BASP, demand no.-4.
2. The purchase committee will approve all the purchases in different SOE's as per the provisions laid down in the Finance Department delegation order no. Fin. 1-C(14)1/83 dated 6 Sept., 1995.
3. The purchase committee shall send a copy of such approvals to the Planning Department regularly.
4. The Committee shall observe all codal formalities as required under the Govt. rules and procedures in the matter of making purchases.
5. The purchases committee can refer the issues requiring clarification of the Govt. to the Planning Department.
6. All the matters requiring the approval of the Administrative Department shall be sent to the Planning Department for its approval from the Secy.(Planning).
7. This committee shall meet any time at the convenience of the chairman.

Copy of letter No. Yojna (BASP)1-2/97-98 dated Shimla-2 14 Jan., 1997 from Advisor(Planning) to all the Deputy Commissioners (except Kinnaur & L&S) H.P. regarding budget imlementation during 1996-97 under BASP.

उपरोक्त विषय पर आपका ध्यान आकर्षित करते हुए मेरा आपसे यह अनुरोध है कि आप अपने जिले में कार्यान्वित पिछड़ा क्षेत्र उप-योजना वर्ष 1996-97 के अन्तर्गत चलाए जा रहे विकास कार्यों का विकासशीर्षवार / रकमीमवार वार्षिक परिव्यय, संशोधित आबंटन तथा 31 मार्च, 1997 तक का सम्भावित व्यय इत्यादि सूचनाएं संलग्न पत्र अनुसार शीघ्रातिशीघ्र योजना विभाग को भेजने की कृपा करें ताकि इस विषय पर आगामी आवश्यक कार्यवाही की जा सके !

STATEMENT-I

Sr. No.	Name of the Sector/ Scheme	Original allocation (For the year)	Revised allocation	Anticipated expenditure 31st March (of the current year)	Area of implementation (Block,CP or DP)	Reason for change of outlay if any
1.	2.	3.		4.	5.	6.

Copy of the Notification No. PLG-(1)-2/96 dated Shimla-2, 17th January 1997 by order of (Kanwar Shamsher Singh) FC-cum-Secretary(Fin. & Plg.) to the Govt. of HP with a copy forwarded to Accountant General (Audit) HP, All Administrative Secretaries to the Govt. of HP. All the Heads of Departments of HP All the Deputy Commissioners in HP. The Controller, Printing & Stationery. The Secretary Finance to the Govt. of H.P. regarding A/A & E/S under Backward area subplan.

The Governor, Himachal Pradesh, is pleased to order that Deputy Commissioners of the Districts in their respective jurisdiction shall exercise powers to accord Administrative approval and Expenditure sanction under the Backward Area Sub-Plan subject to the following terms and conditions:-

- i) The Schemes/Plans should be approved by the District Level Plan and 20 Point Programme Review Committees.
- ii) The Schemes/Plan should have full financial funding and the implementation of this Plan should be time bound.
- iii) Before according Administrative Approval and Financial Sanction, the instructions/guidelines contained in the Planning Department's letter dated 9.8.1996 should be kept in view by the Deputy Commissioners.

The powers to accord Administrative Approval & Expenditure Sanctions in respect of all Project/Schemes connected with the backward Area Sub-Plan shall hence forth vest with the Deputy Commissioners and any powers, if already delegated to departments under any orders of Finance Department or any other Department of the Govt. shall be treated as modified to this extent from the date of issue of this notification. The Deputy Commissioners shall also ensure that Budget and Provision under specific Heads for specific plans exist in the Budget Books.

This issues with the concurrence of the Finance Department obtained vide their letter No.Fin.(C)A(2)-2/96 dated 30.11.96.

Copy of the letter No. Fin-F-IC(17)1/94 Dated 31st January, 1997 from FC-cum-Secretary(Finance) to the Govt. of HP. the Chairman H.P. State Electricity Board, The Commissioner-cum-Secretary (PW) to the Govt. of HP. The Commissioner-cum-Secretary(IPH) to the Govt. of HP and all the Divisional Commissioners in HP and All the Deputy Commissioner in HP with a copy forwarded to the Accountant General HP, Sr. Deputy Accountant General (Audit) HP copy to all the head of departments in HP and Advisor(Planning) HP Govt. regarding waiving off of departmental charges.

In continuation of this department letters of even number dated the 11th Nov., 1994 and 6th February, 1996 on the subjectt cited above I am to say that the Government has decided to waive off departmental charges for works under 'Backward Area Sub-Plan'.

The Schemes under which departmental charges shall not be levied by concerned departmenta such as PWD/IPH/HPSEB etc. shall now read as follows:-

1. Works under local district Planning
2. Works under Vikas-Main-Jan Sahyog.
3. Works under de-centralised Planning (relating to 5% earmarking).
4. MPLADS Scheme; and
5. Backward Area Sub Plan.

In respect of works under schemes other than those referred to above the departmental charges shall continue to be levied as per instructions already in force.

Copy of letter No. Yojna (BASP)1-8/97-98 dated 21 February, 1997 from Advisor(Planning) to Deputy Commissioner, Kullu H.P. with a copy forwarded to all Deputy Commissioners (except Kinnaur & L&S) regarding Guidelines for BASP under year 1997-98.

उपरोक्त विषय पर आपके कार्यालय पत्र संख्या बी.ए.एस.पी.-97-98-5908 दिनांक 2 जनवरी, 1997 के सन्दर्भ में पि.क्षे.उ.यो. के निर्धारण हेतु नीति निर्देश में वर्णित मद-2 की उप-मदें 4 व 5 क्रमशः आवास, सामाजिक कल्याण केवल विभागों से सम्बन्ध रखती है ! आप कृपया पिछड़ा क्षेत्र उप-योजना के अन्तर्गत उन्हीं शीर्षों पर कार्यवाही करें जिनमें पिछड़ा क्षेत्र उप-योजना के अन्तर्गत बजट प्रावधान चिन्हांकित किए गए हैं ! इस उप-योजना में निम्न मदें शामिल हैं -

1. स्वच्छ पेयजल !
2. प्राथमिक स्वास्थ्य सुविधाएं !
3. प्राथमिक शिक्षा का सार्वभौमिकरण !
4. ग्रामीण सड़कें !
5. सार्वजनिक वितरण प्रणाली

Copy of the letter No.YOJANA(BASP)1-3/95 dated Shimla-2 25th Feb., 1997 from Adviser (Planning) to Deputy Commissioner, Chamba, H.P. with a copy forwarded to all Deputy Commissioners (Except D.C. Chamba) All District Planning Officers / Credit Planning Officers of H.P. regarding Implementation of BASP.

उपरोक्त विषय पर आपके कार्यालय पत्र संख्या सी.बी.ए. पी.एल.जी. बी.ए.एस. पी. वोल-1-96-97 दिनांक 21 दिसम्बर, 1996 के सन्दर्भ में मुझे यह कहना है कि आधारशिला रखने के समारोह का व्यय पिछड़ा क्षेत्र उप-योजना के प्रावधानों में से पूरित किया जाना मान्य नहीं है !

पिछड़ा क्षेत्र उप-योजना के अन्तर्गत वर्ष 1997-98 हेतु नीति निर्देश

1. पिछड़ा क्षेत्र उप-योजना के अन्तर्गत सभी जिलाधीश वर्ष 1996-97 के परिचयों में 10 प्रतिशत बढ़ाव करके वर्ष 1997-98 के लिए बजट अनुमान पर्युत करे जिसके लिए प्रोफ़ेर्मा संलग्न है !

2. सभी जिलाधीश वर्ष 1997-98 के लिए निम्नलिखित आधारभूत सुविधाओं के लिए प्रत्येक क्षेत्र में अलग से चिन्हांकन करेगे :-

1. Provision of safe drinking water
2. Coverage of Primary Health Services facilities(below the level of PHCs)
3. Universalisation of Primary Education.
4. Provision of Public Housing Assistance (GKY,EWS Hsg.)
5. Mid day meal Programme (ICDS,SNP & mid-day Meals)
6. Provision of Rural roads
7. Streamlining of the Public Distribution System(Subsidised Food Grains to people below annual income of Rs. 4000/-)

उपरोक्त सेवाओं के लिए चिन्हांकित धनराशि के पुनर्विनियोजन की अनुमति जिला स्तर पर नहीं होगी !

3. वर्ष 1997-98 के लिए सभी जिलाधीश विभाग/क्षेत्रवार व्यय का आबंटन अपने स्तर पर करेगे तथा उसकी सूचना योजना विभाग को पदान करेगे !

4. सभी जिलाधीश वर्ष 1997-98 में इस वर्ष की तरह वेतन का भुगतान केवल निम्नलिखित क्षेत्रों में करेगे -

1. शिक्षा !
2. पशुपालन !
3. स्वास्थ्य !
4. आयुर्वेद !

5. पिछड़ा क्षेत्र उप-योजना के अन्तर्गत जिला स्तर पर सभी विभागों के पूंजीगत मुख्य शीर्षों के आहरण एवं वितरण अधिकारी की शक्तियां जिला योजना अधिकारियों को प्रदान की जा चुकी है ! सभी पूंजीगत शीर्षों का आहरण जिला स्तर पर जिला योजना अधिकारी करेंगे !

6. पिछड़ा क्षेत्र उप-योजना के अन्तर्गत सभी विकास शीर्षों में पुनर्विनियोजन का अधिकार जिला योजना, विकास एवं 20 सूत्रीय कार्यक्रम समीक्षा समिति को दिया गया है तथा सभी प्रकार के पुनर्विनियोजन उपायुक्त समिति के पूर्व अनुमोदन के पश्चात् ही करेंगे ! यहां यह स्पष्ट किया जाता है कि उपरोक्त मद 2 में आधारभूत सुविधाओं के लिए चिन्हांकित परिसरों का पुनर्विनियोजन का अधिकार जिला स्तर पर नहीं होगा !

7. पिछड़ा क्षेत्र उप-योजना के अन्तर्गत जिलावार जो भी आबंटन पिछड़ा विकास खण्डों, Contiguous पिछड़ी पंचायतों तथा बिखरी पिछड़ी पंचायतों के लिए चिन्हांकित किए गए हैं, वह इन्हीं निर्धारित क्षेत्रों में व्यय किए जाएंगे तथा जिला स्तर पर एक क्षेत्र से दूसरे क्षेत्र में किसी प्रकार का पुनर्विनियोजन मान्य नहीं होगा ! पिछड़ा क्षेत्र उप-योजना के अन्तर्गत इस उप-योजना का कार्यान्वयन जिला स्तर पर उपायुक्तों के नियन्त्रण में किया जाएगा तथा सभी विभाग तथा अन्य नियन्त्रण अधिकारी अपने विभाग को आबंटित बजट हेतु पूर्ण व्यय सारणी एवं कार्य योजना बना कर जिलाधीशों से अनुमोदन प्राप्त करके व्यय करेंगे !

8. इस उप-योजना के अन्तर्गत अधोसंरचना वाले विकास शीर्षों जैसे सड़कें इत्यादि केवल उन्हीं कार्यों को पि.क्षे.उ.यो. के लिए निर्धारित परिसरों से कार्यान्वित किया जाएगा जो या तो सीधे तौर पर पिछड़े क्षेत्रों में पड़ता हो या पिछड़े क्षेत्रों को उनके समक्ष सीधा लाभ प्राप्त हो !

9. पिछड़ा क्षेत्र उप-योजना के अन्तर्गत जिलों के लिए निर्धारित पिछड़ा क्षेत्र उप-योजना के परिचयों के विरुद्ध रकबीमों के कार्यान्वयन एवं व्यय की मासिक समीक्षा जिला योजना कक्षों के माध्यम से की जाएगी तथा इसकी मासिक प्रगति सूचना योजना विभाग को हर माह के बाद अगले महीने की 15 तारीख तक पहुंचानी चाहिए !

10. सभी विभागों के राजस्व व्यय, व्यय मांग संख्या-4 के अन्तर्गत विभाग के सम्बन्धित मुख्य शीर्षों में आहरण एवं बुक किए जाएंगे ! जिसके लिए पूंजीगत परिचयों के अतिरिक्त विभागीय अधिकारी ही आहरण एवं वितरण अधिकारी का कार्य करेंगे !

Copy of the letter No. Yojana(BASP)1-8/97 loose dated 25th Feb., 1997 from Adviser(Planning) to Deputy Commissioner Chamba H.P. with a copy forwarded to All Deputy Commissioners (except Kinnaur & L & S) HP regarding A/A and E/S under Backward Area Sub Plan.

Kindly refer to your letter no. CBA_PLG(BASP) Vol.-I-Part-II dated 15th February, 1997 on the subject cited above. In this context it is clarified that while issuing A/A & E/S under BASP it should be ensured that the provisions made are sufficient for the completion of the schemes within a reasonable time schedule.

2. It is clarified that the delegation of powers vide notification No. PLG-C(1)-2/96 dated 17th January, 1997 to the D.C's provides the authority equivalent to that of Administrative departments as specified in the Finance Department letter No. Fin.1-C(14)1/83 dated 6th September, 1995. However, no Administrative Department can purchase the vehicles of any kind without the prior approval of the cabinet.

3. You are therefore, requested to implement Govt. Policy on BASP according to guidelines provided to you in this regard and the above clarifications.

Copy of the letter No. Yojana(BASP)1-1/96-97 dated Shimla-2, 20th March, 1997 from Adviser(Planning) and copy forwarded to the Accountant General HP, all the DC's (except K &LS) HP. All the Distt. Treasury Officer(Except Kinnaur & LS) HP, Joint Director (Planning) HP regarding A/A & E/S under Backward area sub plan.

In continuation of this letter No. Yojana(BASP) 1-8/95 dated 26th August, 1996 and even no. dated 28th October, 1996, I D.K. Sharma, Adviser (Planning) declare District Planning Officer & disbursing Officers under HPFR-1.20 in respect of Major Head 6801 i.e. Power Sector under 'Backward Area-Plan in Demand No.-4.

2. The District Planning Officers will draw the money under this Major Heads only against the schemes approved by District Planning & Development-cum-20 point programme review committees, and for which administrative approval and expenditure sanctions have been granted by the competent authority subject to the overall budget provisions.

Copy of the Demi official letter No.Yojna(BASP)1-8/97-98 dated 11 April, 1997 from Advisor(Planning) to all the Deputy Commissioners (Except Kinnaur and Lahaul & Spiti) H.P. regarding budget allocation for 1997-98.

मैं आपके ध्यान में यह बताना चाहता हूँ कि चालू वित्तीय वर्ष के लिए पिछड़ा क्षेत्र उप-योजना के अन्तर्गत जिलों को विभागवार बजट का निर्धारण नहीं किया जा सकता है क्योंकि वर्ष 1996-97 के लिए अन्तिम व्यय/पुनर्विनियोजनों का वितरण हमें प्राप्त नहीं हुआ है। बजट निर्धारण के लिए आपके जिले से जो सूचनाएं भेजी गई हैं उनका जोड़ योजना विभाग द्वारा किए गए आबंटन से मेल नहीं खाता है। अब वित्तीय वर्ष 1996-97 पूर्ण हो चुका है तथा पिछड़ा क्षेत्र उप-योजना के सभी विभागवार व्ययों को अन्तिम रूप दिया जा चुका है। इसलिए मेरा आपसे यह अनुरोध है कि आप कृपया हमें योजना विभाग द्वारा आबंटित कुल बजट का अन्तिम विभागवार व्यय का ब्यौरा प्रेषित करने की कृपा करें ताकि आपके जिले के लिए वर्ष 1997-98 का बजट निर्धारित करके दुरुस्त सूचित किया जा सके। इस सूचना को भेजने हेतु पत्र संलग्न है।

2. मेरा आपसे पुनः यह निवेदन है कि आप कृपया यह सूचना एक सप्ताह के भीतर जिला योजना अधिकारी के माध्यम से निजी स्तर पर योजना विभाग को उपलब्ध करवाकर वर्ष 1997-98 का आबंटन प्राप्त करने की कृपा करें।

पृष्ठ-1

विभाग/शीर्ष का नाम	वर्ष 1996-97 के लिए योजना विभाग द्वारा आबंटन	वर्ष 1996-97 के लिए जिले में अन्तिम आबंटन	वर्ष 1997-98 के लिए बजट अनुमान
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1.

2.

3.

4.

1. कृषि
2. उद्यान
3. पशुपालन
4. सामाजिक वानिकी
5. लघु सिंचाई
6. ग्रामीण विद्युतीकरण
7. ग्रामीण लघु उद्योग
8. ग्रामीण सड़कें
9. प्राथमिक शिक्षा
10. सामान्य शिक्षा
11. ग्रामीण स्वास्थ्य
12. आयुर्वेद
13. लघु गोदाम
14. ग्रामीण जल आपूर्ति

पृपत्र-II

विभाग का नाम	1996-97		1997-98
	वेतनों का आबंटन	वेतनों पर वास्तविक व्यय	वेतनों के लिए प्रस्तावित परिव्यय
1.	2.	3.	4.
1. प्राथमिक शिक्षा			
2. सामान्य शिक्षा			
3. ग्रामीण स्वास्थ्य			
4. आयुर्वेद			
5. पशुपालन			

प्रतिलिपि पत्र संख्या योजना बी.ए.एच.पी. 1-1/97-98-लूज, दिनांक 31 जुलाई, 1997
खलाहकार योजना हि. प. की ओर से निदेशक पशुपालन विभाग हि. प. को
प्रेषित है और प्रति पृष्ठांकित समस्त उपायुक्त किन्हीं और लाहिल एवं रिपति
को छोड़कर हि. प. को प्रेषित है तथा पशुपालन विभाग द्वारा स्थानान्तरित पशु
चिकित्सा संस्थान हेतु बजट के आबंटन बारे ।

उपरोक्त विषय पर आपके कार्यालय पत्र संख्या पशुपालन-म
11 -सी-1/96-97 बजट 3 दिनांक 17 जुलाई, 1997 के संदर्भ में मुझे यह कहना है
कि दिनांक 18.3.96, 19.3.96 और 21.3.96 को हुई पिछड़ा क्षेत्र उप-योजना 1995-96
के अन्तर्गत 29.2.96 तक हुई प्रगति की समीक्षा में यह निर्णय लिया गया था कि
1.4.1984 के बाद खुले संस्थान निम्न विभागों शिक्षा, स्वास्थ्य, आयुर्वेद एवं
पशुपालन के ही अधिकारियों एवं कर्मचारियों के वेतन पिछड़ा क्षेत्र उप-योजना से
चार्ज होंगे । जहां तक गैर योजना का प्रश्न है इस सम्बन्ध में संस्थाओं से
विभागीय बजट से ही पोषित करना होगा क्योंकि पिछड़ा क्षेत्र उप-योजना के
अन्तर्गत केवल योजना बजट से सम्बन्ध रखती है । अतः आपसे अनुरोध है कि
आप निम्न सूचना शीघ्र सभी उपायुक्तों को उपलब्ध कराएं:-

1. 1.4.1984 के बाद संस्थान जो पिछड़ा क्षेत्र उप-योजना में
स्थित है, वर्षवार खुलने की सूचना तथा उनमें कार्यरत कर्मचारियों की संख्या तथा
बजट अनुमान की सूचना ।

2. पिछड़े क्षेत्रों में रिक्त पदों की स्थिति ।

प्रतिलिपि पत्र संख्या योजना (बी.ए.एस.पी.) 1-8/97-98 चम्बा, दिनांक 29 अप्रैल, 1997 सलाहकार (योजना) हि.प्र. की ओर से समस्त उपायुक्त (किन्नीर व लाहौल-स्पिति को छोड़कर) हि.प्र.को प्रेषित है और प्रति अतिरिक्त सचिव (वित्त बजट) हि.प्र. तथा अवर सचिव योजना तथा समस्त जिला योजना अधिकारी (किन्नीर व लाहौल-स्पिति को छोड़कर) हि.प्र. को पृष्ठांकित है तथा वर्ष 1997-98 के लिए पि.क्षे.उ.यो. के अन्तर्गत बजट का आबंटन के सन्दर्भ में ।

उपरोक्त विषय पर आपका ध्यान आकर्षित करते हुए मैं वर्ष 1997-98 के लिए पि.क्षे.उ.यो. के अन्तर्गत आपके जिले के लिए निर्धारित परिष्ययो की सूची संलग्न करते हुए आपसे यह अनुरोध करना चाहता हूँ कि आप कृपया निम्नलिखित सभी औपचारिकताएं पूर्ण करने की कृपा करें :-

1. सभी जिलाधीश विकास खंडों पिछड़े विकास खंडों कंटीगुअस पोकेटस तथा बिखरी पिछड़ी पंचायतों के लिए चिन्हांकित की गई धनराशि हेतु इन्हीं क्षेत्रों से सम्बन्धित स्कीमों का चयन करेंगे ।

2. सभी जिलाधीश बी.एम.एस. क्षेत्रों के अन्तर्गत आधारभूत न्यूनतम सेवाएं कार्यक्रम के अन्तर्गत चिन्हांकित परिष्ययो का पुनर्विनियोजन नहीं करेंगे तथा इस पुनर्विनियोजन हेतु योजना विभाग की पूर्वानुमति लेनी अनिवार्य होगी ।

3. सभी जिलाधीश इस धनराशि का आबंटन पि.क्षे.उ.यो. के अन्तर्गत चिन्हांकित किए गए 14 क्षेत्रों के लिए ही करेंगे ।

4. सभी जिलाधीश आबंटित धनराशि के अनुरूप स्कीमवार वर्ष 1995-96 के लिए वार्षिक व्यय, वर्ष 1996-97 के लिए संशोधित परिष्यय एवं व्यय तथा वर्ष 1997-98 के लिए बजट अनुमान एस.ओ.ई.वार बनाकर योजना विभाग को एक माह के भीतर प्रेषित करेंगे ।

5. सभी जिलाधीश पि.क्षे.उ.यो. के योजना प्रतिवेदन में क्षेत्रवार भौतिक लक्ष्यों का विवरण प्रस्तुत करेंगे ।

6. सभी जिलाधीश जलापूर्ति क्षेत्र के लिए प्रदेश सरकार द्वारा निर्धारित नीति के अनुरूप सम्पूर्ण धनराशि का व्यय समस्याग्रस्त क्षेत्रों में सिंचाई एवं जन-स्वास्थ्य विभाग में उपलब्ध सूची के अनुसार करेंगे ।

7. इस उप-योजना के अन्तर्गत किसी भी प्रकार के पदों के सृजन एवं वाहनों के क्रय की अनुमति नहीं होगी ।

8. इस उप-योजना के अन्तर्गत चालू वित्तीय वर्ष के लिए बजट आवंटित करते समय पिछले वर्षों के चालू कार्यों को पूर्ण करने हेतु सर्वोच्च प्राथमिकता दी जाएगी तथा उसके पश्चात नई स्कीमों का चयन किया जाएगा ।

9. इस उप-योजना के अन्तर्गत सभी जिला योजना अधिकारी हर माह की 10 तारीख तक विभागवार/स्कीमवार व्यय का वार्षिक योजना विभाग को प्रेषित करेंगे जो कि उनका निजी दायित्व होगा ।

10. सभी जिलाधीश इस उप-योजना के अन्तर्गत समय-समय पर जारी किए गए निर्देशों का पूर्ण पालन करेंगे ।

STATEMENT

District-wise Allocation under BASP for year 1997-98

Sector/District	Total			
	B/Block	CPs	DPs	Total
1. Agriculture	113.40	49.56	47.04	210.00
2. Horticulture	87.48	38.23	36.29	162.00
3. Animal Husbandry	105.30	46.02	43.68	195.00
4. Forestry	108.97	47.63	45.20	201.80
5. Minor Irrigation	286.93	125.40	119.02	531.35
6. Power	26.73	11.68	11.09	49.50
7. Vill. & Small Ind.	100.44	43.90	41.66	186.00
8. Roads & Bridges (BMS)	362.39	158.38	150.33	671.10
9. Food & Supply (BMS)	-5.94	-2.60	2.46	11.00
10. Primary Edn.(BMS)	274.32	119.89	113.79	508.00
11. Higher Edn.	720.01	314.67	298.67	1333.35
12. Health & Family Welfare (BMS)	154.22	67.40	63.98	285.60
13. Ayurveda (BMS)	89.10	38.94	36.96	165.00
14. Rural Water Supply (BMS)	455.71	199.16	189.03	843.90
Total:-	2890.94	1263.46	1199.20	5353.60

प्रतिलिपि अर्ध शासकीय पत्र संख्या योजना (बी.ए.एस.पी.) 1-8/97-98, दिनांक शिमला-2, 4 जुलाई 1997 आयुक्त एवं सचिव (योजना) की ओर से समस्त उपायुक्तों, हि.प्र. (किन्नीर एवं लाहौल-स्पिति को छोड़कर) को प्रेषित है तथा समस्त जिला योजना अधिकारी, हि.प्र. (किन्नीर एवं लाहौल-स्पिति को छोड़कर) को प्रति पृष्ठांकित है तथा पि.क्षे.उ.यो. के अन्तर्गत वर्ष 1997-98 का मासिक व्यय विवरण की शीर्षवार सूचना भेजने बारे ।

जैसा कि आपको विदित ही है कि पिछड़ा क्षेत्र उप-योजना के अन्तर्गत वर्ष 1995-96 से सभी विभागों के परिव्यय को मांग संख्या-4 के अन्तर्गत प्रावधित किया जा रहा है तथा सभी जिलों को उपायुक्त के माध्यम से योजना विभाग द्वारा बजट का आबंटन किया गया है । सभी विभागों द्वारा इस मांग संख्या के अन्तर्गत जिला स्तर पर आहरण किया गया है, परन्तु अभी तक किसी भी शीर्ष की व्यय सूचना योजना विभाग में प्राप्त नहीं हुई है । योजना विभाग द्वारा पिछड़ा क्षेत्र उप-योजना के अन्तर्गत मांग संख्या-4 में मासिक व्यय का समायोजन महालेखाकार कार्यालय में उपलब्ध व्यय सूचना से करना होता है । अतः जिलों से सूचना समय पर प्राप्त न होने के कारण व्यय आंकड़ों का समायोजन नहीं किया जा सका है ।

2. वर्ष 1997-98 के लिए बजट आबंटन सभी जिलों को प्रेषित किया जा चुका है, परन्तु अभी तक आपके जिले से मासिक व्यय विवरण शीर्षवार प्राप्त नहीं हुआ है जिस कारण से महालेखाकार कार्यालय से व्यय आंकड़ों के समायोजन का कार्य लम्बित पड़ा है ।

3. इस बारे में मेरा आपसे यह अनुरोध है कि आप कृपया व्यक्तिगत हस्तक्षेप करके पिछड़ा क्षेत्र उप-योजना के अन्तर्गत वर्ष 1997-98 में किये गये व्यय की शीर्षवार सूचना हर माह की 10 तारीख तक योजना विभाग मुख्यालय में भिजवाना सुनिश्चित करें ।

प्रतिलिपि अ.शा. पत्र संख्या योजना (बी.ए.एस.पी.) 1-8/97-98, दिनांक शिमला-2, 31 जुलाई, 1997 सलाहकार (योजना) हि.प्र. की ओर से समस्त उपायुक्त हि.प्र. (किन्नीर व लाहौल-स्पिति को छोड़कर) को प्रेषित है तथा पि.क्षे.उ.यो. वर्ष 1997-98 का मासिक व्यय वितरण शीर्षवार भेजने बारे ।

मैं आपका ध्यान इस कार्यालय के अ.शा. पत्र संख्याक दिनांक 4 जुलाई, 1997 की ओर दिलाना चाहूंगा । उपरोक्त पत्र के माध्यम से आपको पिछड़ा क्षेत्र उप-योजना वर्ष 1997-98 का मासिक व्यय वितरण शीर्षवार भेजने का अनुरोध किया गया था, परन्तु अभी तक आपके जिले से उक्त सूचना प्राप्त नहीं हुई है । जिसके कारण महालेखाकार कार्यालय से व्यय आंकड़ों के समायोजन का कार्य लम्बित पड़ा है ।

2. उपरोक्त की परिदृष्टि में मेरा आपसे पुनः अनुरोध है कि आप कृपया संलग्न पत्र अनुसार पिछड़ा क्षेत्र उप-योजना के अन्तर्गत वर्ष 1997-98 में किये गये व्यय की शीर्षवार सूचना अप्रैल माह से जून माह तक की सूचना भिजवाना सुनिश्चित करें । इस बारे में मेरा आपसे यह भी अनुरोध है कि आप कृपया व्यक्तिगत हस्तक्षेप करके अपने अधीनस्थ जिला योजना अधिकारी को यह सुनिश्चित करने के लिए कहें कि उपरोक्त सूचना हर माह की 10 तारीख तक योजना विभाग मुख्यालय में पहुंच जाएं ।

मुख्य शीर्ष 3451-सचिवालय आर्थिक सेवाएं-101 योजना आयोग/योजना बोर्ड 11
पिछड़ा क्षेत्र उप-योजना के अन्तर्गत वर्ष 1997-98 का व्यय विवरण जिलाधीश
द्वारा निकाला गया

प्रपत्र-I

मासिक व्यय-----

बिल संख्या	कोष वाउचर	मुख्य लेखा संख्या व	पिछड़ा क्षेत्र तिथि	कुल योग शीर्षक	टिप्पणी उप-योजना
1.	2.	3.	4.	5.	6.

मास-----

व्यय का जोड़-----

पिछला व्यय-----

कुल योग-----

बजट प्रावधान-----

कुल व्यय-----

शेष राशि-----

पृथक-II

जिले का नाम-----

मुख्य शीर्ष अन्य विभागों के शीर्ष उप शीर्ष-----

पिछड़ा क्षेत्र उप-योजना के अन्तर्गत वर्ष 1997-98 का व्यय विवरण

मासिक व्यय-----

बिल संख्या	कोष वाउचर संख्या व तिथि	मुख्य लेखा शीर्षक	पिछड़ा क्षेत्र उप-योजना	कुल योग	टिप्पणी
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1.	2.	3.	4.	5.	6.
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मास----- व्यय का जोड़-----

पिछला व्यय-----

कुल योग-----

बजट प्रावधान-----

कुल व्यय-----

शेष राशि-----

प्रतिलिपि पत्र संख्या योजना (बी.ए.एच.पी.) 1-1/97-98 कुलू दिनांक 01 अगस्त, 1997 सलाहकार (योजना) हि.प्र. की ओर से जिला योजना अधिकारी, कुलू जिला कुलू को प्रेषित है तथा प्रतिलिपि निदेशक, उद्योग विभाग हि.प्र. शिमला तथा समस्त उपायुक्तों को (किन्नीर व लाहौल-स्पिति को छोड़कर) को प्रेषित है तथा पिछड़ा क्षेत्र उप-योजना 1997-98 के अन्तर्गत केन्द्र प्रायोजित स्कीमों की केन्द्रीय हिस्से की राशि निर्मुक्त करने बारे ।

उपरोक्त विषय पर आपके कार्यालय पत्र संख्या पीएलजी-केएलयू एफ 5-4/97-86-88 दिनांक 16 जुलाई, 1997 के सन्दर्भ में मुझे यह कहना है कि आप द्वारा प्रेषित स्कीमों को जिला योजना, विकास समिति के अनुमोदन प्राप्त होने के पश्चात सम्बन्धित विभाग के जिला अधिकारी को निर्देश दें कि वह स्वीकृत केन्द्रीय प्रायोजित स्कीमों के लिए केन्द्रीय भाग अपने विभागाध्यक्ष से प्राप्त करें तथा उसके अनुसार राज्य के भाग में आई राशि को व्यय किया जाए ।

प्रतिलिपि पत्र संख्या योजना (बी.ए.एस.पी.) 1-1/97-98 दिनांक शिमला-2, 27 अगस्त, 1997 सलाहकार (योजना) हि.प्र. की ओर से समस्त उपायुक्त पि.क्षे.उ.यो. से सम्बन्धित हि.प्र. को सम्बोधित है तथा उपायुक्त चम्बा हि.प्र. तथा उपायुक्त सोलन हि.प्र. को प्रति उनके पत्रों के सन्दर्भ में पृष्ठांकित है तथा विभिन्न जिलों में पिछड़ा क्षेत्र उप-योजना के अधीन वन विभाग से सम्बन्धित कार्यक्रम के कार्यान्वयन के बारे में दिशा-निर्देश ।

उपरोक्त विषय पर कृपया स्मरण करें कि योजना विभाग से गत वर्ष इस विषय पर वर्ष के दौरान अलग-अलग जिलों को विशेष स्पष्टीकरण जारी किये गये थे तथा बाद में एक समेकित पत्र भी सभी जिलों को भेजा गया था जिसके अधीन वन विभाग से सम्बन्धित कार्यक्रमों को पिछड़ा क्षेत्र उप-योजना में लागू करने के लिए निम्न पद्धति निर्धारित की गई थी:-

1. सभी उपायुक्त अपने जिले में स्थित वन विभाग के कार्यालयों से जिला के पिछड़े क्षेत्रों में वनीकरण कार्यक्रमों के लिए योजना/स्कीमों का विवरण प्राप्त करेंगे तथा ऐसे विवरण के लिए जो भी धनराशि वांछित होगी, उसका प्रबन्धन जिला के लिए पिछड़ा क्षेत्र उप-योजना के अधीन आवंटित कुल राशि के अन्तर्गत किया जाएगा

2. उपरोक्त के अनुसार निर्धारित कार्यक्रमों को जिला स्तरीय योजना, विकास एवं 20 सूत्रीय कार्यक्रम समीक्षा समिति के समक्ष अनुमोदन के लिए रखा जाएगा तथा समिति द्वारा कार्यक्रमों का अनुमोदन किये जाने के पश्चात उपायुक्त अपने जिले में वन विभाग के अधिकारियों को समुचित राशि अनुमोदित कार्यक्रमों के कार्यान्वयन के लिए आवंटित करेंगे । यह केवल आवंटन होगा तथा इस स्वीकृति के विरुद्ध उपायुक्त कार्यालय अथवा जिला योजना कार्यालय किसी प्रकार की राशि का आहरण राजकीय कोष से नहीं करेंगे ।

3. प्रत्येक जिले में पिछड़ा क्षेत्र उप-योजना के अधीन वनीकरण कार्यक्रमों के लिए अनुमोदित राशि की सूचना उपायुक्त अपने जिले में सभी वन विभाग के अधिकारियों को देगे व साथ-साथ उसकी एक प्रति योजना विभाग एवं प्रधान मुख्य अरण्यपाल हि.प्र. को भी प्रेषित करेंगे । प्रधान मुख्य अरण्यपाल हि.प्र. को अनुमोदित कार्यक्रमों व उनके वित्तीय उपलक्षणों की सूचना दी जानी इसलिए अत्यन्त आवश्यक है क्योंकि सारे प्रदेश के लिए पीधारोपण एवं वनीकरण कार्यक्रमों के अधीन जो लक्ष्य भारत सरकार द्वारा निर्धारित किये जाते हैं उनकी पूर्ति में वन विभाग के

मुख्यालय में नियमित आधार पर मॉनिटरिंग की जानी आवश्यक है तथा यदि पिछड़ा क्षेत्र उप-योजना के अधीन सामान्यतः वांछित राशि का चिन्हांकन विभिन्न जिलों में न हो सके तो राज्य सरकार में उन्हें मुख्यालय स्तर पर या तो भौतिक लक्ष्यों में कमी करनी आवश्यक हो जाएगी या फिर अतिरिक्त राशि का प्रावधान करना होगा ।

आपसे यह निवेदन है कि आप कृपया उपरोक्त पद्धति के अनुसार ही समुचित कार्रवाई करें क्योंकि हमारे ध्यान में चालू वित्तीय वर्ष में चम्बा, कागड़ा व सोलंग जिलों में उपायुक्त/जिला योजना कार्यालयों द्वारा मुख्य शीर्ष 2406 तथा मुख्य शीर्ष 4406 के अधीन राजकीय कोष से धनराशि का आहरण किया गया है जो कि नियमानुकूल नहीं है । इस मामले में उपायुक्तों से निवेदन है कि वे स्थानीय स्तर पर इस समस्या का समुचित समाधान करें क्योंकि योजना विभाग मकुख्यालय इस प्रकार की अनियमितताओं के विनिमयन में किसी प्रकार की सहायता नहीं कर सकेगा ।

उपायुक्त/जिला योजना कार्यालयों को एक बार फिर से स्पष्ट किया जाता है कि वे मुख्य शीर्ष 2406 तथा मुख्य शीर्ष 4406 के अधीन अपने स्तर पर किसी प्रकार की धनराशि का आहरण सरकारी कोष से नहीं करेंगे तथा वन विभाग के जिला स्तरीय अधिकारियों को केवल अनुमोदन कार्यक्रमों के कार्यान्वयन के लिए समुचित राशि की स्वीकृति की ही सूचना देंगे ।

आपसे निवेदन है कि कृपया इस पत्र की पावती भेजें ।

प्रतिलिपि पत्र संख्या योजना (बी०ए०ए०सी०पी०) L.1/97-98 गु०न० दिनांक 31 जनवरी 1998 वित्तायुक्त (योजना) हि०प० सरकार की ओर से निदेशक (कृषि) निदेशक (उद्यान) तथा समस्त उपायुक्त पि०क्षे०३० यो० से सम्बन्धित हि०प० को पेषित है और प्रति पृष्ठांकित सचिव (कृषि) सचिव (उद्यान) उप महालेखाकार शिमला 3, निदेशक कोष एवं लेखा संगठन शिमला-9, उप सचिव (वित्त बजट) हि०प० तथा उपनिदेशक (योजना) शिमला- 2 को वर्ष 1997-98 में पि० क्षे०३०यो० का कार्यान्वयन एवं दिशा-निर्देश बारे ।

आपको यह तो विदित है कि हिमाचल प्रदेश में अधिसूचित पिछड़े क्षेत्रों के लिए राज्य सरकार द्वारा विशेष पिछड़ा क्षेत्र उप-योजना निर्धारित की गई है तथा उसके कार्यान्वयन करने का निर्णय लिया गया है। इसी नीति के अधीन वर्ष 1996-97 से पिछड़े क्षेत्रों के विकास के लिए चिन्हांकित राज्य परिव्ययों को अलग से मांग संख्या-4 के अधीन दर्शाया जा रहा है । तथा राज्य योजना में से 14 विकास शीर्षा के अधीन निर्धारित सकल योजना परिव्ययों का 15 प्रतिशत भाग पि०क्षे० 30 यो० के लिए चिन्हांकित किया जाता रहा है । इनमें से पांच विकास शीर्षों के अन्तर्गत पिछड़ा क्षेत्र में कार्यरत कर्मचारियों के वेतन दायित्वों का भुगतान करने की अनुमति थी । ये विभाग 1. प्राथमिक शिक्षा 2. उच्च शिक्षा 3. स्वास्थ्य सेवाएं 4. आयुर्वेद 5. पशुपालन विभाग हैं ।

2. सरकार से इन विभागों के अतिरिक्त दो अन्य विभागों के कृषि तथा उद्यान मदों में पिछड़े क्षेत्रों में स्थापित "प्रसार एवं प्रशिक्षण" योजना के अधीन लागू स्टाफ के व्यय को पिछड़ा क्षेत्र उप-योजना से वहन करने बारे अनुमति देने का निर्णय लिया है बशर्ते कि यह स्टाफ केवल अधिसूचित पिछड़ी पंचायतों के लिए ही हो ।

3. सरकार द्वारा यह निर्णय भी लिया गया है कि वर्ष 1998-99 से भू-संरक्षण कृषि मद को भी 15 प्रतिशत चिन्हांकन की स्कीम में सम्मिलित किया जाएगा । इन निर्णयों के कार्यान्वयन हेतु विस्तृत दिशा-निर्देश व वांछित वित्तीय प्रबन्ध अलग से किए जाएंगे तथा आपको सूचित कर दिया जाएगा ।